



Is It Worth It? Postsecondary Education and Labor Market Outcomes for the Disadvantaged

Benjamin Backes
Center for the Analysis of Longitudinal Data in Education Research (CALDER)
American Institutes for Research (AIR)

Harry J. Holzer
Georgetown University and CALDER / AIR
E-mail:

Erin Dunlop Velez
RTI International

August 2014

This paper is part of the Postsecondary Education and Labor Market Program at the Center for the Analysis of Longitudinal Data in Education Research (CALDER) at the American Institutes of Research (AIR). We thank Tiffany Chu and Kennan Cepa for excellent research assistance. This research was supported by the CALDER postsecondary initiative, funded through grants provided by the Bill and Melinda Gates Foundation and the Smith Richardson Foundation to the American Institutes of Research.

This paper was commissioned by the Institute for Research on Poverty (IRP) at the University of Wisconsin–Madison, in collaboration with the Center for Health and Social Policy (CHASP) at the University of Texas at Austin, with the generous support of the Smith Richardson Foundation and the Office of the Assistant Secretary for Planning and Evaluation, U.S. Department of Health and Human Services. It was presented at a July 2014 conference as part of IRP’s “Building Human Capital and Economic Potential” initiative.

IRP Publications (discussion papers, special reports, *Fast Focus*, and the newsletter *Focus*) are available on the Internet. The IRP Web site can be accessed at the following address: <http://www.irp.wisc.edu>.

Abstract

In this paper we examine a range of postsecondary education and labor market outcomes, with a particular focus on minorities and/or disadvantaged workers. We use administrative data from the state of Florida, where postsecondary student records have been linked to Unemployment Insurance (UI) earnings data and also to secondary education records. Our main findings can be summarized as follows: (1) gaps in secondary school achievement can account for a large portion of the variation in postsecondary attainment and labor market outcomes between the disadvantaged and other students, but meaningful gaps also exist *within* achievement groups; and (2) earnings of the disadvantaged are hurt by low completion rates in postsecondary programs, poor performance during college, and not choosing high-earning fields. In particular, significant labor market premia can be earned in a variety of more technical certificate and Associate in Arts (AA) programs, even for those with weak earlier academic performance, but instead many disadvantaged (and other) students choose general humanities programs at the AA (and even the bachelor's or Bachelor of Arts) level with low completion rates and low compensation afterwards. A range of policies and practices might be used to improve student choices as well as their completion rates and earnings.

Keywords: Secondary school; achievement gaps; postsecondary education; labor market; minorities

Is It Worth It? Postsecondary Education and Labor Market Outcomes for the Disadvantaged

I. INTRODUCTION

It is, by now, well-known that rewards to college degrees (especially at the Bachelor of Arts or BA level) have grown quite large in the U.S. labor market. Indeed, for young people growing up in disadvantaged families, obtaining a college degree is the surest way to achieve upward mobility for themselves and their families (Issacs, 2007; Haskins et al., 2009). Thus, the incentives for low-income young people to pursue higher education have become very strong. Even if only an associate degree or a certificate is achieved, the labor market rewards for young people remain quite substantial (Holzer and Dunlop, 2013).

Yet, in spite of these incentives, young economically disadvantaged students lag substantially behind their middle- and upper-income counterparts in achieving postsecondary credentials, and minorities continue to lag behind white students. While rates of college enrollment have risen for all groups in recent years, college *completion* rates, especially among minorities and the disadvantaged, remain low (Bound et al., 2010; Holzer and Dunlop, 2013), and gaps in postsecondary attainment between income groups in the United States have grown in recent decades (Bailey and Dynarski, 2011). In addition, while the average value of a college degree in the labor market is high, the concentration of young people in high-earning fields (like science/technology/engineering/math, or STEM) are not as high as we might expect, especially given the meaningful differences in earnings we observe across fields. In particular, women, minorities, and the poor are less likely to earn a credential in these high-earning fields.

Why are disadvantaged and/or minority students less likely than their white/middle-class counterparts to earn postsecondary credentials? In part, this is because of the *academic achievement gap* between these students and their more advantaged peers. This gap emerges early in life, and tends to become larger as students progress through school (Reardon, 2011). But even adjusting for prior achievement, disadvantaged young people lag behind others in college completion and attainment.

If the achievement gap does not fully explain this difference, what does? The research literature has identified information gaps, college costs, and lack of full-time attendance as some of the factors that impair the success rates of disadvantaged young people in college (Bound et al., 2010; Hoxby and Turner, 2013). Because of these factors, young disadvantaged students attend lower-quality colleges and universities, with lower completion rates, and their completion rates within the same institutions are lower than those of more advantaged students as well.

But many questions remain unanswered about the relative magnitudes and the interaction of factors that contribute to the lack of postsecondary success for disadvantaged students. For example, how important is disadvantaged students' choice of major at each level of education? Adjusting for high school achievement, by how much does their performance in college—as measured by courses taken, grades attained, credits earned, and ultimately program completion—lag behind those of students who are not disadvantaged? And how much do these factors account for their lower labor market earnings, as opposed to other barriers that impede the accumulation of valuable labor market experience (Johnson and Neal, 1998)?

Answers to these questions are important if we want to design effective programs and policies to better assist disadvantaged students in their college experiences; and such answers require detailed longitudinal microdata on students, their educational institutions and experiences, and on labor market outcomes. While some such information is available in existing longitudinal survey datasets on young people—such as the National Educational Longitudinal Study (NELS), High School and Beyond (HSB) or the National Longitudinal Survey of Youth (NSLY)—*administrative* data on students provides such detailed information on every course they have taken and on all academic outcomes achieved for every student who ever attended a public school in the relevant years. Until recently such data have not existed at the state level, but in several states are now becoming available. This enables researchers to address

previously unexplored questions about the experience and outcomes associated with disadvantaged students in a number of contexts.¹

In this paper, we use administrative data from the state of Florida to analyze the college and labor market experiences of two cohorts of young people. We are able to extend the current literature on the returns to college credentials in several important ways. First, the students in our data graduated high school between 2000 and 2002, making them a more recent cohort than many previous studies. Second, our large sample size, over 210,000 students, allows us to measure heterogeneous effects with precision. Third, unlike many other recent studies, we also have access to secondary school data, so we can control for earlier achievement. Finally, this paper focuses on disadvantaged students in particular, a large and growing fraction of the U.S. postsecondary market.

Below, we describe our data and analysis in Part II of the paper, present the empirical results in Part III, and present our conclusions and their general implications for further research and policy in Part IV.

II. DATA AND ANALYSIS PLAN

A. Data Overview

To create our sample, we merge together three large administrative student-level data sets from the state of Florida: secondary school data, postsecondary data, and unemployment earnings data, the latter of which provides earnings information for nearly all Florida residents.² Linked together by a unique individual identifier, we are able to follow students from eighth grade through college (and graduate school) and their entry into the labor force, provided the student does not leave the state of Florida. Our data provide large sample sizes unavailable in national surveys, offer rich information to

¹See Jacobson and Mokher (2009), Jepsen et al. (2014), and Kreisman et al. (2013).

²The Unemployment Insurance records do not include information on several small categories of employees including self-employed and federal workers.

account for selection based on ability (e.g. Lovenheim and Reynolds, 2011), and provide detailed information on several important outcome measures.

The data for this paper follow two cohorts of students. The first wave comprises all students who began tenth grade at a Florida public school in 1997–1998. The second wave consists of all students who began eighth grade in 1997–1998. The data set contains observations as recent as 2011–2012, so we observe 10 to 12 years of postsecondary and labor market outcomes.

The secondary student-level data include student demographic information (race, gender, and limited English proficiency status) and we use eligibility for free- or reduced-price lunch (FRL) as a measure of family income. In addition, we have data on courses taken, course grades, grade point average (GPA), and standardized test scores (such as the Florida Comprehensive Assessment Test, or FCAT). These serve as important controls and allow for analysis of heterogeneous treatment effects.

Our rich postsecondary information comes from public colleges and universities in Florida, and includes date and institution of each enrollment instance, courses taken at each institution and grades received, cumulative credits earned, field of study, and degree attainment. We utilize this data to measure both intermediate postsecondary outcomes (such as major choice) and terminal postsecondary outcomes (such as highest degree earned).

Finally, we merge our data with quarterly wage information from employer reports to Florida's Unemployment Insurance (UI) office. These data are collected during high school and for five years after a student leaves her last educational institution.

The main drawback of our data is their limitation to a single state, which could have implications for both generalizability to other states and attrition (since individuals leaving the state are not observed). For generalizability, this drawback is somewhat mitigated by Florida's large and diverse makeup. According to the Digest of Education Statistics, in 2008–2009, Florida ranked as the fourth largest state in terms of the number of graduates from public high schools. In addition, 22 percent of its high school graduates were black and 23 percent Hispanic, compared to national averages of 15 and 16 percent, respectively.

Although the data are limited to students who attend in-state public institutions, Florida has a relatively low out-migration rate for college-goers. Specifically, only 10 percent of Floridian first-time degree or certificate-seeking undergraduates attend college out of state.³ In addition, about 85 percent of first-time degree-seeking students attend a public, rather than private, institution in Florida.⁴ Therefore, we likely do not lose a large subset of our sample to private or out-of-state colleges. However, students who enroll in out-of-state or private colleges are more likely to come from higher-income families, are higher-performing students, and/or attend higher-quality institutions (Sapra, 2013). The potential downward bias in some of our estimates of enrollment, completion, and earnings due to missing student observations needs to be kept in mind as we review our results.

In addition, as many as half of all Florida higher education enrollees do not subsequently appear in the labor market data. This could be either because they have moved out of state for work or family reasons, or because they remain in state but do not join the labor market. Previous studies have found that 30 to 50 percent of males between 25 and 45 years of age work in a state other than their birth state, depending on their level of education, which is broadly consistent with the out-migration we observe.⁵ In addition, our own calculations using the American Community Survey find similar rates of mobility of college graduates who were born in Florida. Overall, rates of labor market participation appear lowest for those with the weakest observed skills in their high school years.⁶

A final limitation of the sample is its emphasis on traditional students: those whose postsecondary studies begin relatively soon after high school graduation. For example, if a student were to go back to

³Institute of Education Sciences. Digest of Education Statistics, Table 232. Retrieved May 21, 2014, from http://nces.ed.gov/programs/digest/d11/tables/dt11_232.asp.

⁴Institute of Education Sciences. Digest of Education Statistics, Table 233. Retrieved May 21, 2014, from http://nces.ed.gov/programs/digest/d12/tables/dt12_233.asp.

⁵Malamud and Wozniak (2008).

⁶For instance, in our oldest cohort, over 70 percent of those in the top achievement quartile appear in the labor market, whereas for the lowest quartile the comparable fraction is just 35 percent.

college outside the 10- to 12-year window for which we have data, this enrollment would not be captured. Thus, we miss out on this important component of the community college-going population.

We construct several variables from our administrative data. For example, for students who complete a degree, identifying degree earned and field of study is straightforward. However, students who enroll in postsecondary education but do not complete a degree could have had many fields of study throughout the course of their enrollment. Reasonable choices for “field of study” include first declared major, last declared major, or most frequently observed major (by number of terms). In this paper, for those students who do not earn a degree, we consider their field of study to be their final declared major before exiting postsecondary schooling.

Finally, we count each quarter that an individual appears in the UI data as one quarter of work experience. When calculating tenure, we count each quarter of employment with a given employer, whether or not that employment is continuous.⁷ When examining labor market outcomes, we only consider observations following each individual’s final term of postsecondary enrollment and only include students 18 years of age and older. Only those quarters with positive earnings are included in our computations.⁸

B. Analysis Plan

We begin our analysis by presenting summary data on differences in higher education and labor market outcomes between race/gender groups, and those who do and do not qualify for FRL. After establishing the basic facts on outcomes that need to be explained, we divide the students into quartiles based on their high school FCAT scores, and explore differences between these quartiles—which likely

⁷Our measures of work experience and tenure do not count intermittent quarters with zero employment towards those measures.

⁸Researchers generally attribute quarters with zero earnings to labor supply decisions, in which the individual did not choose to join the labor force or could not find employment; however, in our data another possible explanation is that the individual moved out of state. To assess whether not including short-term non-working spells is driving our results, we conduct a robustness check in which we impute earnings for individuals with 1 to 3 quarters of missing UI records in between observed employment spells. The results are robust to this imputation of zero earnings.

reflect their differences in early achievement—versus those differences within quartiles, which cannot be attributed to achievement gaps.

We then present results from regression equations of the following general form:

$$\ln\text{EARN}_{ikt} = f(\text{ED}_i, X_i, \text{ACHIEVE}_i, \text{EXP}_i, \text{EXP}_i^2, \text{TEN}_i, \text{TEN}_i^2, \text{COHORT}_k, \text{TIME}_t) + u_{ikt}$$

where $\ln\text{EARN}$ denotes the natural log of quarterly earnings; ED denotes the highest level of education completed (either high school, a certificate, an AA degree, a BA degree, or higher); X measures race/ethnicity, gender, and family background;⁹ ACHIEVE measures high school achievement (FCAT math score);¹⁰ EXP and TEN reflect quarters of total labor market experience and job tenure with their current firm, respectively (entering the equation in both linear and quadratic form); and COHORT and TIME denote cohort and year/quarter dummies. The individual person, cohort and year/quarter are denoted respectively by the subscripts i , k , and t . Missing values in achievement measures are measured as zeroes along with a “1” for a missing value dummy variable.

We use our measure of high school achievement to correct for selection into higher education, which is unobservable in most studies. Given the limited number of years in which we observe labor market outcomes for any individual, and since we primarily focus on earnings in the post-education period, we do not present estimates from models with individual fixed effects here.¹¹

In some versions of the estimated equations, we control for the number of postsecondary credits earned if the student did not complete the degree program in which they had enrolled. In other equations,

⁹In our descriptive tables we pool whites and Asians, though in our regression estimates below we separate them (white are the omitted group and Asians are indicated by a dummy variable). Though Asians earn more than whites, even controlling for education and achievement, their numbers are too small to generate major inconsistencies between the earlier descriptive results and our regression estimates.

¹⁰We experimented with controlling for high school GPA rather than FCAT scores. Results were qualitatively very similar. High school grade point average (GPA) more strongly predicts postsecondary education outcomes while FCAT more strongly predicts earnings. Correlations between the two measures were just above 0.7.

¹¹For instance, Jepsen et al. (2014) uses a fixed effects estimator on a sample of college-goers with observed earnings before attending community college, comparing earnings after degree receipt to before.

we add measures of postsecondary achievement—such as college GPA and the number of credits earned in math or science courses—to see the extent to which such achievement is rewarded in the job market. Returns to different fields of study at different levels of higher education are estimated in separate equations as well. Finally, we separate out those achieving different types of associate degrees (such as Associate in Arts v. Applied Science, or AA v. AAS) to see the extent to which the kind of degree achieved affects subsequent labor market earnings as well.

III. EMPIRICAL RESULTS

A, Summary Results

Table 1 presents our estimates of higher education and labor market outcomes for Florida students in our sample. These outcomes include quarterly earnings as well as observed high school completion rates; higher educational attainment and enrollment rates, conditional on completing high school; and higher education completion rates, conditional on enrollment. These results appear for all students and workers in part A, and then separately for race/gender groups and for FRL/gender groups respectively in parts B and C.

The results in part A show that quarterly earnings for all workers in our sample average about \$5,200 and have considerable variation, though this estimate is likely biased by out-of-state migration of higher-achieving students and workers on the high end, and by labor force nonparticipation on the low end.¹² Just over two-thirds of all students complete high school—a rate roughly consistent with computations using administrative data from other states in this period.¹³

In our sample, 11 percent, 53 percent, and 28 percent of high school graduates enroll in vocational certificate, AA, or BA programs, respectively. As shown in part B, both Hispanic males and

¹²We present quarterly, rather than annualized, earnings to be consistent with previous studies (e.g., Jepsen et al., 2014). To eliminate outliers, we limited our sample of quarterly earnings between \$100 and \$100,000.

¹³Swanson (2004) presents high school dropout rates using administrative data, though Mishel and Roy (2006) compare them to survey-based estimates which are much higher. Using either method, Murnane (2013) shows a large decline in the estimated dropout rate over the past decade.

Table 1: Education and Labor Market Outcomes: Summary Statistics

A. All Students and Workers	
Quarterly Earnings	\$5,227.36 (4572.22)
N	3,975,013
Educational Attainment	
HS	0.693
Voc/Cert	0.044
AA	0.159
BA or above	0.193
N	393,213
Enrollment	
Voc/Cert	0.106
AA	0.529
BA	0.283
Completion	
Voc/Cert	0.419
AA	0.300
BA	0.592

Notes: Quarterly earning observations are labor market quarters while educational outcomes are calculated out of unique students. Standard deviations for continuous variables are in parentheses below their corresponding means. All postsecondary attainment and enrollment are conditional upon HS graduation. Completion for a degree level is conditional upon enrollment in that degree.

Table 1, continued

B. By Race/Gender	White		Black		Hispanic	
	Male	Female	Male	Female	Male	Female
Quarterly Earnings	\$5,746.43 (4967.67)	5,245.16 (4575.25)	4,237.60 (3779.69)	4,140.88 (3625.38)	5,654.21 (4638.84)	5,473.62 (4332.01)
N	1,243,071	906,996	528,548	463,994	415,221	320,809
Educational Attainment						
HS	0.716	0.774	0.531	0.664	0.619	0.700
Voc/Cert	0.063	0.037	0.034	0.040	0.048	0.025
AA	0.137	0.209	0.066	0.132	0.135	0.206
BA or above	0.168	0.266	0.075	0.170	0.125	0.217
Enrollment						
Voc/Cert	0.113	0.082	0.121	0.147	0.116	0.085
AA	0.459	0.561	0.433	0.594	0.556	0.640
BA	0.255	0.347	0.157	0.265	0.224	0.322
Completion						
Voc/Cert	0.555	0.445	0.281	0.274	0.414	0.289
AA	0.299	0.373	0.153	0.222	0.243	0.322
BA	0.580	0.658	0.422	0.549	0.494	0.573

Table 1, continued

C. By FRL/Gender	Non-FRL		FRL	
	Male	Female	Male	Female
Quarterly earnings	\$5,943.05	5,610.97	4,740.15	4,236.17
	(5138.77)	(4755.39)	(3965.59)	(3555.97)
N	1,241,573	968,371	865,102	698,666
Educational Attainment				
HS	0.744	0.812	0.589	0.671
Voc/Cert	0.059	0.035	0.044	0.037
AA	0.145	0.217	0.087	0.147
BA or above	0.187	0.295	0.065	0.126
Enrollment				
Voc/Cert	0.113	0.085	0.118	0.120
AA	0.501	0.590	0.448	0.588
BA	0.288	0.389	0.139	0.211
Completion				
Voc/Cert	0.521	0.408	0.377	0.310
AA	0.290	0.368	0.194	0.249
BA	0.572	0.648	0.421	0.519

females are relatively more likely to enroll in AA programs, with 64 percent of Hispanic females choosing to pursue an AA degree on the high end and only 43 percent of black males on the low end. On the other hand, white students are relatively more likely to enroll in a BA program.

The data also indicate that 4 percent, 16 percent, and 19 percent of high school graduates obtain vocational certificates, AA or BA degrees, respectively, in public institutions in Florida. These numbers are substantially lower than the share of students who enroll, due to low completion rates, especially for those enrolled in AA programs. Large differences in completion rates are apparent across racial/gender groups. For every 100 white male students who enroll in an AA program, about 30 will earn an associate's degree, compared to 15 for black males and 24 for Hispanic males. As shown in Table 1C, completion rates are similarly lower for FRL students relative to non-FRL students.

It should be noted that the BA attainment rate is also likely downward biased by the out-migration of higher-achieving and higher-income students in these data, as noted above; but the observed AA rates are likely much less downward-biased by these factors. The fact that completion rates are somewhat higher in vocational certificate programs than in AA programs, though overall enrollments are much lower, is notable as well.

When these rates are computed separately by race/gender and FRL/gender, we find several results, many of which have been observed elsewhere (e.g., Holzer and Dunlop, *op. cit.*):

- Whites earn more than blacks and have higher rates of educational attainment, enrollment and completion than blacks or Hispanics;
- The poor (as measured by FRL) also have lower rates of attainment, enrollment, and completion; and
- Educational outcomes are generally higher for females in each racial or income group (Holzer and Dunlop, *op. cit.*) though their earnings are lower.

We also note that educational attainment and labor market outcomes for Hispanics are consistently better than those for African Americans; this partly but not entirely reflects the presence of higher-achieving and higher-earning Cubans among the latter (Borjas, 1987). However, outcomes tend to

be better for non-Cuban Hispanics too.¹⁴ Higher education and labor market outcomes of those from FRL households are generally similar to, or a bit better than, those observed for blacks in Florida.

Two other outcomes are notable as well: first, males are generally more likely than females to enroll in and complete vocational programs; and second, black males lag behind black females by even more than those of other groups, and they earn only marginally more than the females in the job market. For instance, the rate of both BA and AA attainment for black females is more than twice as high as that of black males. While 17 percent of black females earn a bachelor's degree, less than 8 percent of black males do. The general underrepresentation of black (and/or) low-income men that we commonly find in survey data likely creates less bias in these administrative data, but perhaps some bias still exists.¹⁵

Table 2 presents some additional estimates of intermediate higher education and labor market outcomes. These include our measures of high school achievement—GPA and math FCAT—as well as somewhat similar measures of postsecondary achievement—postsecondary GPA, credits earned (among all students, whether or not they have completed their programs), and numbers of math or science credits. Intermediate outcomes for the labor market—work experience and job tenure—appear as well. Again, estimates of outcomes appear for the entire sample of students and workers in part A, and for race/gender and FRL/gender groups in parts B and C of the table, respectively.

The results in part A show high school and postsecondary GPAs that average about 2.2. About a fourth of all postsecondary credits earned are in math or science, and most workers have accumulated over four years of work experience on average, with a third of these quarters being with their current/most recent employer.

¹⁴When examining Hispanics separately by subgroup in the subsequent earnings regressions, relative to whites all Hispanic groups earned more on average. The highest earners are Cuban-born (about \$1,200 extra per quarter) and lowest earners are Puerto Rican-born (\$170 extra per quarter).

¹⁵While surveys tend to undercount low-income men, especially those who have been previously incarcerated or who are only marginally attached to households, the administrative data will undercount men or women whose employment is sporadic and informal, especially those paid in cash.

Table 2: Intermediate Education and Labor Market Outcomes: Summary Statistics

A. All Students/Workers	
Intermediate HS Outcomes	
10th grade FCAT math score	0.000 (1.000)
HS GPA	2.208 (0.982)
Intermediate Postsecondary Outcomes	
Postsecondary GPA	2.271 (1.083)
Total Postsecondary Credits	71.450 (61.321)
Postsecondary Math Credits	7.730 (8.207)
Postsecondary Science Credits	11.016 (17.469)
Labor Market Inputs	
Work Experience	18.886 (11.272)
Tenure	6.206 (6.897)

Note: Intermediate HS and postsecondary outcomes are calculated out of numbers of unique students, while labor market inputs are calculated out of labor market quarters.

Table 2, continued

B. By Race/Gender	White		Black		Hispanic	
	Male	Female	Male	Female	Male	Female
Intermediate HS Outcomes						
10th grade FCAT Math Score	0.287 (0.922)	0.264 (0.822)	-0.691 (1.074)	-0.561 (0.966)	-0.149 (1.006)	-0.175 (0.913)
HS GPA	2.188 (0.994)	2.533 (0.972)	1.804 (0.891)	2.087 (0.912)	1.945 (0.920)	2.263 (0.912)
Intermediate Postsecondary Outcomes						
Postsecondary GPA	2.266 (1.102)	2.568 (0.995)	1.718 (1.103)	1.967 (1.048)	2.062 (1.089)	2.301 (1.013)
Total Postsecondary Credits	68.515 (60.08)	79.069 (60.723)	50.597 (57.608)	68.157 (63.531)	63.976 (58.351)	77.191 (60.534)
Postsecondary Math Credits	7.657 (8.682)	7.732 (7.189)	6.055 (8.573)	7.347 (8.062)	8.261 (9.153)	8.800 (8.104)
Postsecondary Science Credits	9.331 (15.527)	12.999 (18.504)	6.53 (13.53)	11.4 (18.211)	8.518 (14.853)	12.219 (18.246)
Labor Market Inputs						
Work Experience	19.451 (11.397)	19.12 (10.881)	17.703 (11.567)	18.401 (11.214)	19.027 (11.536)	18.955 (11.109)
Tenure	6.500 (7.274)	6.357 (6.794)	5.616 (6.696)	5.723 (6.437)	6.174 (6.882)	6.421 (6.747)

Table 2, continued

C. By FRL/Gender	Non-FRL		FRL	
	Male	Female	Male	Female
Intermediate HS Outcomes				
10th grade FCAT math score	0.242 (0.954)	0.220 (0.856)	-0.381 (1.035)	-0.398 (0.928)
HS GPA	2.286 (0.936)	2.628 (0.901)	1.805 (0.909)	2.088 (0.931)
Intermediate Postsecondary Outcomes				
Postsecondary GPA	2.240 (1.075)	2.531 (0.970)	1.877 (1.153)	2.072 (1.090)
Total Postsecondary Credits	71.219 (61.049)	83.558 (61.769)	50.689 (54.998)	62.575 (59.091)
Postsecondary Math Credits	8.097 (8.926)	8.253 (7.509)	6.496 (8.692)	7.266 (7.932)
Postsecondary Science Credits	9.927 (16.161)	14.052 (19.571)	6.620 (13.549)	10.037 (16.577)
Labor Market Inputs				
Work Experience	19.388 (11.475)	19.381 (10.941)	18.432 (11.441)	18.34 (11.089)
Tenure	6.536 (7.256)	6.438 (6.782)	5.757 (6.661)	5.843 (6.509)

Comparing these outcomes across race/gender or FRL/gender groups generate findings similar to those in Table 1; namely, that males generally have more labor market experience or tenure than females in each group (with black students being the exception), but lower GPAs and postsecondary credits earned. Results for FCAT math scores are more mixed—with higher scores among males than females in most groups but lower scores among black males than females. Once again, minorities score lower than whites on most academic measures, and FRL students score lower than non-FRL. The average white male accumulates about 68 postsecondary credits, compared to 51 for black males and 64 for Hispanic males. In addition, Hispanics outperform blacks (and FRL) on academic measures, and even accumulate nearly as much work experience as whites. Black males lag behind their female counterparts in educational outcomes by more than we observe for other groups. For example, the average black female earns 68 postsecondary credits with a postsecondary GPA of about 2.0, while the average black male earns 51 credits with an average GPA of 1.7.

Selection by High School Achievement

Undoubtedly, young people with different levels of academic achievement self-select into different higher education programs, institutions, and fields of study, and differ in terms of their labor market participation and occupational choices. Across groups, to what extent do differences in academic or labor market performance reflect differential selection based on students' ability and early academic achievement?

Table 3 presents the full range of higher education and labor market outcomes observed in earlier tables, but this time they appear separately for individuals who fall into each of four quartiles (where 1 is lowest and 4 is highest) on the high school math FCAT tests. Parts A, B, C, and D of these tables reflect summary outcomes for all workers and students, then separately by gender, race, and FRL status, respectively. In these tables, differences in outcomes observed *between* FCAT quartiles likely reflect the effects of selection by ability/achievement, while those differences *within* FCAT quartiles are likely attributable to other factors.

Table 3: Education and Labor Market Outcomes: by HS Achievement Quartile

A. All Students/Workers				
	Quartile 1	Quartile 2	Quartile 3	Quartile 4
Quarterly Earnings	\$4,383.75 (3411.79)	5,227.19 (3955.62)	6,159.69 (4765.38)	8,072.06 (6445.16)
Educational Attainment				
Voc/Cert	0.045	0.054	0.054	0.035
AA	0.082	0.154	0.220	0.224
BA or above	0.041	0.104	0.226	0.453
Enrollment				
Voc/Cert	0.143	0.119	0.100	0.060
AA	0.536	0.590	0.600	0.484
BA	0.089	0.190	0.351	0.580
Completion				
Voc/Cert	0.317	0.456	0.542	0.585
AA	0.153	0.261	0.367	0.462
BA	0.425	0.500	0.577	0.656
Intermediate HS Outcomes				
10th grade FCAT Math Score	-1.286 (0.823)	-0.194 (0.170)	0.368 (0.166)	1.131 (0.404)
HS GPA	1.977 (0.679)	2.342 (0.647)	2.680 (0.640)	3.159 (0.588)
Intermediate Postsecondary Outcomes				
Postsecondary GPA	1.734 (1.085)	2.120 (0.995)	2.427 (0.930)	2.841 (0.810)
Total Postsecondary Credits	43.542 (49.200)	62.603 (56.430)	80.698 (59.703)	101.912 (61.394)
Postsecondary Math Credits	5.401 (7.706)	7.957 (8.079)	8.893 (7.736)	9.481 (8.558)
Postsecondary Science Credits	5.476 (10.805)	8.908 (14.077)	12.638 (17.949)	17.412 (22.212)
Labor Market Inputs				
Work Experience	18.997 (11.453)	19.323 (11.063)	19.486 (10.758)	18.843 (10.032)
Tenure	6.187 (6.944)	6.619 (7.126)	6.778 (7.002)	6.831 (6.669)

Notes: Quartile 1 is the lowest achievement level, and quartile 4 is the highest achievement level. Educational attainment and enrollment are conditional upon HS completion, and completion is conditional upon enrollment in that degree.

Table 3, continued

B. By Gender	Quartile 1		Quartile 2		Quartile 3		Quartile 4	
	Male	Female	Male	Female	Male	Female	Male	Female
Quarterly Earnings	\$4,687.22 (3665.11)	4,025.16 (3047.08)	5,500.36 (4180.81)	4,944.83 (3687.31)	6,314.65 (4945.89)	5,974.31 (4533.08)	7,991.24 (6535.96)	8,180.53 (6319.63)
Educational Attainment								
Voc/Cert	0.052	0.040	0.066	0.045	0.069	0.041	0.046	0.023
AA	0.053	0.107	0.108	0.191	0.168	0.267	0.204	0.245
BA	0.025	0.055	0.064	0.135	0.151	0.294	0.367	0.545
Enrollment								
Voc/Cert	0.147	0.140	0.132	0.108	0.117	0.085	0.074	0.044
AA	0.443	0.616	0.517	0.647	0.559	0.637	0.486	0.483
BA	0.063	0.111	0.135	0.233	0.267	0.426	0.529	0.634
Completion								
Voc/Cert	0.354	0.282	0.499	0.415	0.591	0.481	0.622	0.517
AA	0.119	0.174	0.209	0.294	0.301	0.420	0.420	0.508
BA	0.372	0.452	0.444	0.526	0.520	0.610	0.597	0.709
Intermediate HS Outcomes								
10th grade FCAT Math Score	-1.359 (0.883)	-1.214 (0.753)	-0.193 (0.170)	-0.195 (0.171)	0.371 (0.166)	0.365 (0.165)	1.142 (0.408)	1.119 (0.399)
HS GPA	1.858 (0.683)	2.091 (0.655)	2.172 (0.646)	2.491 (0.611)	2.488 (0.645)	2.867 (0.576)	3.007 (0.619)	3.327 (0.502)
Intermediate Postsecondary Outcomes								
Postsecondary GPA	1.610 (1.120)	1.818 (1.052)	1.938 (1.047)	2.239 (0.939)	2.236 (0.991)	2.573 (0.851)	2.681 (0.868)	2.999 (0.714)
Total Postsecondary Credits	36.760 (45.314)	48.170 (51.172)	52.654 (53.014)	69.153 (57.641)	70.140 (58.452)	88.828 (59.384)	96.147 (61.732)	107.625 (60.519)
Postsecondary Math Credits	4.411 (7.362)	6.077 (7.861)	6.919 (8.292)	8.641 (7.861)	8.532 (8.530)	9.171 (7.052)	10.330 (9.461)	8.639 (7.462)
Postsecondary Science Credits	3.824 (9.104)	6.603 (11.694)	6.299 (11.783)	10.625 (15.159)	9.486 (15.40)	15.064 (19.342)	14.783 (19.655)	20.018 (24.205)
Labor Market Inputs								
Work Experience	19.221 (11.66)	18.733 (11.198)	19.372 (11.281)	19.272 (10.834)	19.512 (11.028)	19.454 (10.426)	18.816 (10.317)	18.880 (9.637)
Tenure	6.258 (7.160)	6.102 (6.678)	6.661 (7.300)	6.576 (6.941)	6.824 (7.179)	6.723 (6.785)	6.936 (6.895)	6.691 (6.350)

Table 3, continued

C. By Race	Quartile 1			Quartile 2			Quartile 3			Quartile 4		
	White	Black	Hispanic	White	Black	Hispanic	White	Black	Hispanic	White	Black	Hispanic
Quarterly Earnings	\$4,455.57 (3528.71)	4,036.84 (3187.7)	4,987.81 (3553.55)	5,190.27 (3967.44)	4,823.83 (3684.96)	5,791.99 (4138.44)	6,085.60 (4703.92)	5,687.52 (4516.54)	6,711.49 (4982.39)	7,934.70 (6312.65)	7,793.08 (6599.3)	8,626.83 (6615.71)
Educational Attainment												
Voc/Cert	0.058	0.041	0.032	0.063	0.047	0.042	0.061	0.038	0.044	0.038	0.020	0.029
AA	0.069	0.075	0.118	0.149	0.133	0.186	0.226	0.162	0.237	0.232	0.166	0.211
BA	0.030	0.045	0.049	0.084	0.133	0.109	0.207	0.280	0.240	0.446	0.470	0.444
Enrollment												
Voc/Cert	0.135	0.159	0.120	0.127	0.118	0.102	0.105	0.093	0.089	0.063	0.047	0.054
AA	0.442	0.559	0.629	0.556	0.582	0.674	0.598	0.542	0.644	0.494	0.413	0.481
BA	0.060	0.100	0.111	0.148	0.249	0.210	0.314	0.444	0.386	0.566	0.637	0.600
Completion												
Voc/Cert	0.432	0.260	0.268	0.499	0.398	0.411	0.578	0.410	0.499	0.603	0.423	0.535
AA	0.155	0.134	0.188	0.267	0.228	0.276	0.378	0.298	0.368	0.469	0.402	0.439
BA	0.474	0.414	0.394	0.539	0.478	0.464	0.595	0.550	0.549	0.665	0.590	0.622
Intermediate HS Outcomes												
10th grade FCAT Math Score	-1.175 (0.762)	-1.385 (0.869)	-1.260 (0.796)	-0.181 (0.169)	-0.217 (0.17)	-0.199 (0.171)	0.377 (0.165)	0.333 (0.163)	0.358 (0.165)	1.141 (0.409)	1.015 (0.305)	1.081 (0.349)
HS GPA	1.998 (0.722)	1.962 (0.653)	1.968 (0.668)	2.340 (0.665)	2.364 (0.617)	2.308 (0.637)	2.688 (0.654)	2.696 (0.601)	2.616 (0.618)	3.176 (0.594)	3.046 (0.550)	3.052 (0.573)
Intermediate Postsecondary Outcomes												
Postsecondary GPA	1.849 (1.142)	1.646 (1.047)	1.767 (1.06)	2.179 (1.029)	1.999 (0.936)	2.120 (0.981)	2.463 (0.941)	2.261 (0.890)	2.423 (0.911)	2.857 (0.816)	2.653 (0.786)	2.788 (0.792)
Total Postsecondary Credits	38.880 (44.219)	44.080 (50.849)	49.196 (51.569)	56.596 (52.473)	69.716 (61.426)	65.880 (56.218)	76.475 (57.904)	91.804 (65.152)	84.474 (59.144)	100.025 (60.809)	114.108 (66.257)	102.806 (59.791)
Postsecondary Math Credits	4.701 (6.97)	5.302 (7.739)	6.586 (8.468)	7.144 (7.556)	8.458 (8.321)	9.052 (8.657)	8.312 (7.341)	9.727 (8.491)	10.021 (8.068)	9.149 (8.337)	10.817 (9.398)	10.337 (8.614)
Postsecondary Science Credits	4.585 (9.041)	5.752 (11.297)	5.992 (11.547)	7.692 (12.14)	10.674 (16.431)	8.908 (13.651)	11.485 (16.444)	15.867 (20.978)	12.958 (18.201)	16.469 (21.238)	21.914 (26.452)	18.003 (22.569)
Labor Market Inputs												
Work Experience	19.681 (11.565)	18.525 (11.373)	18.973 (11.43)	19.707 (11.138)	18.560 (10.843)	19.439 (11.129)	19.804 (10.826)	18.407 (10.495)	19.277 (10.672)	19.163 (10.084)	17.461 (9.767)	18.082 (9.833)
Tenure	6.417 (7.292)	5.968 (6.736)	6.286 (6.793)	6.867 (7.445)	6.061 (6.529)	6.692 (6.989)	6.970 (7.212)	5.996 (6.312)	6.672 (6.679)	6.952 (6.797)	6.044 (5.927)	6.550 (6.257)

Table 3, continued

D. By FRL status	Quartile 1		Quartile 2		Quartile 3		Quartile 4	
	Non-FRL	FRL	Non-FRL	FRL	Non-FRL	FRL	Non-FRL	FRL
Quarterly Earnings	\$4,644.73 (3608.34)	4,220.75 (3262.46)	5,487.59 (4145.20)	4,882.10 (3664.24)	6,438.89 (4917.97)	5,545.63 (4359.39)	8,350.22 (6593.75)	6,737.48 (5459.76)
Educational Attainment								
Voc/Cert	0.054	0.039	0.059	0.046	0.057	0.047	0.034	0.039
AA	0.092	0.075	0.172	0.126	0.237	0.175	0.226	0.212
BA	0.049	0.034	0.120	0.078	0.249	0.162	0.480	0.300
Enrollment								
Voc/Cert	0.144	0.144	0.122	0.113	0.102	0.095	0.057	0.073
AA	0.552	0.536	0.610	0.556	0.614	0.559	0.479	0.521
BA	0.100	0.082	0.209	0.161	0.376	0.284	0.601	0.460
Completion								
Voc/Cert	0.372	0.273	0.484	0.408	0.557	0.499	0.595	0.538
AA	0.167	0.140	0.281	0.226	0.386	0.313	0.472	0.407
BA	0.457	0.387	0.528	0.440	0.595	0.509	0.669	0.553
Intermediate HS Outcomes								
10th grade FCAT math score	-1.189 (0.748)	-1.310 (0.813)	-0.184 (0.17)	-0.208 (0.171)	0.376 (0.166)	0.348 (0.163)	1.148 (0.413)	1.035 (0.333)
HS GPA	2.032 (0.676)	1.941 (0.662)	2.395 (0.64)	2.283 (0.649)	2.730 (0.624)	2.579 (0.655)	3.201 (0.569)	2.973 (0.637)
Intermediate Postsecondary Outcomes								
Postsecondary GPA	1.826 (1.070)	1.657 (1.084)	2.174 (0.981)	2.022 (1.013)	2.461 (0.913)	2.317 (0.973)	2.865 (0.793)	2.682 (0.892)
Total Postsecondary Credits	46.025 (49.98)	41.735 (48.566)	64.693 (56.496)	58.914 (56.072)	82.596 (59.317)	75.059 (60.512)	103.629 (60.924)	91.618 (62.933)
Postsecondary Math Credits	5.686 (7.693)	5.225 (7.763)	8.102 (7.972)	7.714 (8.244)	8.885 (7.529)	8.961 (8.367)	9.461 (8.551)	9.694 (8.631)
Postsecondary Science Credits	5.847 (11.001)	5.214 (10.675)	9.162 (13.896)	8.472 (14.353)	12.863 (17.937)	12.042 (18.004)	17.580 (22.205)	16.601 (22.442)
Labor Market Inputs								
Work Experience	19.562 (11.556)	18.636 (11.36)	19.676 (11.118)	18.873 (10.987)	19.778 (10.767)	18.859 (10.743)	18.910 (9.978)	18.505 (10.317)
Tenure	6.442 (7.188)	5.986 (6.715)	6.915 (7.387)	6.251 (6.775)	7.021 (7.177)	6.269 (6.604)	6.886 (6.687)	6.566 (6.603)

The results in Table 3A show large differences in both academic and labor market outcomes across FCAT quartiles. These differences are clearest and monotonic across achievement quartiles for earnings and tenure; BA attainment, enrollment, and completion; and various measures of postsecondary achievement. In particular, BA enrollment and completion rates are heavily affected by selection on high school achievement. Enrollment in and completion of certificate and AA programs are less clearly affected by such selection.

Additionally, regardless of quartile, we find low completion rates in AA and BA programs. Specifically, conditional on enrollment, we find that 46 percent and 66 percent in the top quartile complete their AA and BA programs, respectively; the comparable numbers in the second quartile are 26 percent and 50 percent, respectively. These findings suggest that, at any level of achievement, a range of other factors seem to influence higher education outcomes.

These findings are generally confirmed in Tables 3B–3D, which show the results broken out by gender, race, and FRL status. While differences between academic and labor market outcomes are partly accounted for by differences in high school achievement across these groups, important differences between them remain even at particular levels of achievement. For instance, we find that:

- Women have higher postsecondary enrollments, GPA, and completion rates than men within achievement quartiles, but they still earn less than men and accumulate less work experience within all but the top quartile;
- Black BA enrollments and postsecondary credits are often higher than those of whites within achievement quartiles, but their completion rates at all levels lag behind, as do their labor market earnings and attainment of work experience; and
- FRL students lag behind non-FRL students in BA enrollments (and in AA enrollments below the top quartile), all intermediate postsecondary outcomes, and in earnings.

Within achievement quartiles, differences in educational attainment are large and quantitatively important, and we need to understand their determinants much better than we presently do.

Fields of Study

It is well-known that, for any level of academic attainment, labor market rewards differ significantly across fields of study (Altonji et al., 2012). In particular, the fields of science, technology,

engineering, and math (or STEM) are relatively highly rewarded. Among those completing degrees beyond the BA, the professions of law, medicine, and business pay more than many of those in Ph.D. programs.

To what extent does selection into these fields of study reflect differences in earlier achievement? And to what extent are there observed differences by gender, race, or FRL status?

Some answers appear in Table 4, where we present the distributions of students across fields of study. We present these distributions separately for those in Vocational/Certificate, AA, and BA programs; and, within those, separately for completers and all attempters. If we compare ratios of concentration levels of completers to attempters by field, we can infer differential completion rates across these fields at each level of schooling. As before, we present results for all students/workers in part A, and then separately by gender, FRL status, and high school achievement groups (bottom v. top half) in parts B, C, and D, respectively.¹⁶

Among our results, we find that vocational certificate students tend to concentrate heavily in Health Technology and Security, and to a lesser extent Construction and Other Health, and their completion rates are high in all these categories. Students at the AA level are concentrated in Legal studies and Humanities, but completion rates are quite low in the latter. At the BA level, concentrations are high in Business/Management and the Social Sciences, and to a lesser extent in Other Health, Education, Engineering, the Humanities, and Math/Physical Sciences; and completion rates are relatively low in Engineering, Math/Physical Sciences, and the Humanities.

Among specific groups we find:

- Men tend to concentrate more than women in traditionally male-dominated fields (like construction and security) but also in more technical (e.g., engineering) and/or higher-paying fields (like business at the BA level and above), likely contributing to their higher earnings than women;

¹⁶Results for minority (especially black) students are similar to those for FRL students.

Table 4: Fields of Study

A. All Students/Workers						
Fields of Study	Voc/Cert		AA		BA	
	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt
Manufacturing	0.007	0.009	0.001	0.001	0.000	0.000
Construction	0.085	0.073	0.001	0.005	0.000	0.000
Health Tech	0.258	0.130	0.024	0.023	0.000	0.001
Other Health	0.100	0.066	0.055	0.072	0.078	0.068
Transportation	0.004	0.004	0.002	0.001	0.000	0.000
Business/Management	0.055	0.044	0.008	0.025	0.216	0.192
Education	0.013	0.025	0.003	0.007	0.085	0.080
Engineering	0.045	0.040	0.018	0.028	0.079	0.084
Communications	0.005	0.003	0.003	0.004	0.060	0.050
Legal	0.001	0.003	0.392	0.122	0.006	0.005
Security	0.332	0.198	0.007	0.016	0.042	0.038
Bio, Math/Stats, Physical Science	0.005	0.004	0.002	0.003	0.069	0.078
Social Science	0.000	0.001	0.001	0.003	0.203	0.180
Humanities	0.009	0.026	0.480	0.554	0.122	0.124
Other	0.078	0.053	0.003	0.006	0.034	0.030
Missing	0.002	0.322	0.001	0.131	0.006	0.072
N	12,060	28,775	43,236	144,231	45,564	77,028

Notes: “Comp.” denotes completers and “Attempt” denotes all attempters of that degree, regardless of completion status.

Table 4, continued

B. By Gender	Voc/Cert		AA				BA					
	Male		Female		Male		Female		Male		Female	
	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt
Fields of Study												
Manufacturing	0.011	0.017	0.000	0.001	0.001	0.001	0.000	0.000	0.000	0.000	0.000	0.000
Construction	0.140	0.133	0.005	0.004	0.001	0.011	0.000	0.001	0.000	0.000	0.000	0.000
Health Tech	0.196	0.095	0.351	0.169	0.019	0.014	0.027	0.031	0.000	0.000	0.000	0.001
Other Health	0.092	0.068	0.113	0.064	0.016	0.035	0.079	0.100	0.026	0.023	0.109	0.100
Transportation	0.007	0.006	0.001	0.001	0.005	0.003	0.001	0.000	0.000	0.000	0.000	0.000
Business/ Management	0.031	0.029	0.091	0.060	0.005	0.025	0.010	0.026	0.284	0.242	0.175	0.157
Education	0.002	0.002	0.029	0.052	0.000	0.002	0.005	0.012	0.029	0.031	0.120	0.114
Engineering	0.061	0.056	0.021	0.021	0.034	0.050	0.007	0.011	0.168	0.168	0.026	0.025
Communications	0.005	0.005	0.004	0.002	0.005	0.005	0.002	0.002	0.039	0.035	0.072	0.060
Legal	0.000	0.003	0.001	0.004	0.407	0.108	0.383	0.133	0.005	0.003	0.007	0.006
Security	0.408	0.266	0.219	0.120	0.009	0.021	0.005	0.011	0.049	0.043	0.037	0.034
Bio, Math/Stats, Physical Science	0.007	0.005	0.003	0.002	0.003	0.003	0.002	0.003	0.071	0.076	0.068	0.079
Social Science	0.000	0.000	0.001	0.001	0.000	0.001	0.001	0.004	0.192	0.164	0.210	0.190
Humanities	0.010	0.025	0.008	0.027	0.488	0.592	0.475	0.524	0.108	0.117	0.130	0.129
Other	0.030	0.028	0.149	0.082	0.004	0.007	0.003	0.004	0.025	0.024	0.039	0.034
Missing	0.002	0.262	0.002	0.390	0.001	0.122	0.001	0.137	0.003	0.072	0.007	0.072
N	7,193	15,348	4,867	13,427	16,631	63,492	26,605	80,739	17,235	31,568	28,329	45,460

Table 4, continued

C. By FRL Status	Voc/Cert				AA				BA			
	Non-FRL		FRL		Non-FRL		FRL		Non-FRL		FRL	
	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt
Manufacturing	0.008	0.009	0.005	0.007	0.001	0.001	0.001	0.001	0.000	0.000	0.000	0.000
Construction	0.085	0.072	0.083	0.067	0.001	0.005	0.000	0.005	0.000	0.000	0.000	0.000
Health Tech	0.270	0.145	0.235	0.108	0.024	0.022	0.025	0.027	0.000	0.000	0.000	0.001
Other Health	0.109	0.075	0.085	0.055	0.054	0.064	0.060	0.089	0.074	0.064	0.102	0.086
Transportation	0.003	0.003	0.007	0.005	0.002	0.001	0.002	0.001	0.000	0.000	0.000	0.000
Business/ Management	0.058	0.043	0.050	0.043	0.007	0.022	0.012	0.032	0.217	0.194	0.206	0.176
Education	0.010	0.018	0.019	0.035	0.003	0.006	0.005	0.011	0.087	0.081	0.079	0.077
Engineering	0.041	0.034	0.047	0.044	0.017	0.027	0.018	0.031	0.080	0.084	0.076	0.084
Communications	0.005	0.003	0.003	0.003	0.003	0.003	0.003	0.004	0.063	0.053	0.042	0.035
Legal	0.001	0.002	0.000	0.005	0.391	0.134	0.394	0.095	0.006	0.005	0.006	0.004
Security	0.315	0.187	0.382	0.221	0.007	0.014	0.007	0.019	0.038	0.035	0.061	0.051
Bio, Math/Stats, Physical Science	0.006	0.004	0.003	0.002	0.003	0.003	0.001	0.003	0.069	0.077	0.071	0.082
Social Science	0.000	0.001	0.001	0.001	0.000	0.002	0.001	0.003	0.199	0.178	0.224	0.184
Humanities	0.010	0.027	0.004	0.023	0.484	0.550	0.468	0.560	0.127	0.130	0.094	0.097
Other	0.078	0.052	0.075	0.052	0.003	0.005	0.003	0.006	0.035	0.031	0.028	0.026
Missing	0.002	0.323	0.003	0.330	0.001	0.140	0.001	0.112	0.005	0.067	0.010	0.098
N	8,086	17,155	3,408	9,950	31,537	94,749	9,819	43,433	36,272	58,861	7,085	14,714

Table 4, continued

D. By HS Achievement	Voc/Cert				AA				BA			
	Top		Bottom		Top		Bottom		Top		Bottom	
	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt	Comp.	Attempt
Fields of Study												
Manufacturing	0.006	0.007	0.007	0.008	0.000	0.001	0.001	0.001	0.000	0.000	0.000	0.000
Construction	0.061	0.051	0.082	0.066	0.001	0.004	0.000	0.005	0.000	0.000	0.000	0.000
Health Tech	0.271	0.160	0.257	0.127	0.021	0.017	0.025	0.029	0.000	0.000	0.000	0.001
Other Health	0.123	0.085	0.080	0.060	0.055	0.053	0.056	0.090	0.074	0.065	0.106	0.090
Transportation	0.002	0.001	0.004	0.004	0.002	0.001	0.003	0.001	0.000	0.000	0.000	0.000
Business/ Management	0.058	0.042	0.050	0.041	0.007	0.020	0.010	0.029	0.221	0.199	0.167	0.146
Education	0.009	0.010	0.017	0.027	0.002	0.004	0.006	0.011	0.080	0.074	0.111	0.105
Engineering	0.057	0.040	0.030	0.033	0.019	0.027	0.016	0.027	0.089	0.097	0.028	0.038
Communications	0.006	0.004	0.003	0.003	0.003	0.003	0.004	0.004	0.060	0.051	0.063	0.049
Legal	0.001	0.001	0.000	0.003	0.383	0.160	0.404	0.094	0.006	0.005	0.008	0.006
Security	0.317	0.194	0.369	0.207	0.006	0.010	0.010	0.021	0.034	0.031	0.082	0.066
Bio, Math/Stats, Physical Science	0.006	0.004	0.005	0.003	0.002	0.003	0.003	0.003	0.077	0.086	0.030	0.047
Social Science	0.000	0.001	0.001	0.001	0.000	0.002	0.001	0.003	0.197	0.174	0.237	0.203
Humanities	0.011	0.021	0.007	0.028	0.496	0.514	0.455	0.582	0.121	0.125	0.125	0.115
Other	0.070	0.046	0.084	0.054	0.003	0.004	0.005	0.007	0.035	0.031	0.033	0.030
Missing	0.002	0.332	0.003	0.334	0.000	0.177	0.000	0.093	0.004	0.061	0.011	0.104
N	4,634	8,300	4,152	10,652	23,083	56,300	10,143	46,688	30,346	48,448	5,803	12,075

- FRL students concentrate more than others in Humanities at the AA and BA levels, while they (and lower-performing students more generally) concentrate much less frequently in technical fields like Engineering and Math/Statistics; and
- Completion rates are a bit lower for FRL and/or lower performing students within many fields.

Overall, these results suggest that students from disadvantaged backgrounds and/or with lower academic performance sometimes sensibly avoid STEM programs, which they may have difficulty completing. On the other hand, their relatively higher concentration in other low-completion areas, like Humanities at the AA and BA levels (which is almost always “liberal arts” or “general studies” at the former), is potentially more troubling.

Regression Results

Tables 5–7 show the results of estimated versions of Equation 1. The dependent variable is the natural log of quarterly earnings, and the sample is limited to those 18 years of age and older who have exited, or never entered, postsecondary education. The wage data are available for five years following a student’s last educational enrollment.¹⁷

Five specifications of Equation 1 appear in Table 5. The first includes dummy variables for highest educational attainment, quarters of work experience, and tenure with the current employer (in linear and quadratic form), high school math FCAT score (to control for academic selection effects), and demographic dummy variables (race, gender, and FRL eligibility).¹⁸ The second equation adds the number of credits earned at either a two- or four-year school for students who enrolled but did not complete a degree. The third equation allows for nonlinear returns to college credits by allowing the

¹⁷By focusing on students’ earnings after their education has been completed, we avoid confounding those with periods of lower earnings before or during the attainment of postsecondary credentials.

¹⁸Missing value dummy variables for all of these measures are used in the regressions, with zeroes imputed for the missing values.

Table 5: Regression Results for Log Quarterly Earnings: All Workers

	(1)	(2)	(3)	(4)	(5)
Highest Credential					
No HS	-0.15*** (0.00)	-0.13*** (0.00)	-0.11*** (0.00)	-0.11*** (0.00)	-0.11*** (0.00)
Voc_Cert	0.31*** (0.01)	0.26*** (0.01)	0.29*** (0.01)	0.18*** (0.01)	0.18*** (0.01)
AA	0.34*** (0.01)	0.37*** (0.01)	0.40*** (0.01)	0.10*** (0.01)	0.03** (0.01)
AS					0.29*** (0.02)
BA	0.61*** (0.01)	0.69*** (0.01)	0.78*** (0.01)	0.39*** (0.01)	0.39*** (0.01)
MA_PhD	0.90*** (0.01)	0.99*** (0.01)	1.09*** (0.01)	0.66*** (0.02)	0.66*** (0.02)
Work Experience	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)
Work Experience2	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)
Tenure	0.08*** (0.00)	0.08*** (0.00)	0.08*** (0.00)	0.08*** (0.00)	0.08*** (0.00)
Tenure2	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)
FCAT	0.06*** (0.00)	0.05*** (0.00)	0.05*** (0.00)	0.04*** (0.00)	0.04*** (0.00)
Female	-0.15*** (0.00)	-0.15*** (0.00)	-0.15*** (0.00)	-0.16*** (0.00)	-0.16*** (0.00)
FRL	-0.07*** (0.00)	-0.07*** (0.00)	-0.06*** (0.00)	-0.06*** (0.00)	-0.06*** (0.00)
Black	-0.11*** (0.00)	-0.12*** (0.00)	-0.12*** (0.00)	-0.11*** (0.00)	-0.11*** (0.00)
Hispanic	0.15*** (0.00)	0.15*** (0.00)	0.14*** (0.00)	0.15*** (0.00)	0.15*** (0.00)
Asian	0.08*** (0.01)	0.07*** (0.01)	0.07*** (0.01)	0.06*** (0.01)	0.06*** (0.01)
Other	-0.08*** (0.02)	-0.08*** (0.02)	-0.08*** (0.01)	-0.08*** (0.01)	-0.08*** (0.01)
CC Credits					
0 credits			0.19*** (0.01)		
1–15 credits			0.28*** (0.01)		
16–30 credits			0.28*** (0.01)		
31–45 credits			0.30*** (0.01)		
46–60 credits			0.32*** (0.01)		
60–80 credits			0.32*** (0.01)		

(table continues)

Table 5, continued

	(1)	(2)	(3)	(4)	(5)
University Credits					
0 credits			0.02 (0.03)		
1–30 credits			0.27*** (0.01)		
31–60 credits			0.34*** (0.01)		
61–90 credits			0.41*** (0.02)		
91–120 credits			0.48*** (0.03)		
121–150 credits			0.55*** (0.03)		
Post-secondary Credits Earned (100s)					
CC credits		0.57*** (0.01)		0.21*** (0.01)	0.20*** (0.01)
University credits		0.47*** (0.01)		0.23*** (0.01)	0.24*** (0.01)
Post-secondary GPA				0.10*** (0.00)	0.10*** (0.00)
Post-secondary Credits (100s)					
Math				0.42*** (0.04)	0.49*** (0.04)
Science				0.16*** (0.02)	0.16*** (0.02)
Observations	3,739,354	3,739,354	3,739,354	3,739,354	3,739,354
R-squared	0.36	0.36	0.36	0.36	0.36

Notes: *** p<0.01, ** p<0.05, * p<0.1. The dependent variable is ln(quarterly earnings). Robust standard errors are in parentheses. FCAT scores are standardized to mean 1, standard deviation 0. Postsecondary GPA is measured on a 4 point scale.

return to vary by the number of credits earned.¹⁹ In the fourth equation, we add additional controls for postsecondary academic achievement: GPA and numbers of postsecondary courses taken in math and science. In the fifth equation, the dummy variable for AA degrees is split into those obtaining an Associate of Applied Science (AAS) or Associate of Science (AS) degree versus all others.

Several important findings appear in Table 5. As expected, we find strong labor market returns on average to all postsecondary credentials. Specifically, those obtaining a vocational certificate earn approximately 30 percent more per quarter than high school graduates; those earning AA degrees earn 35 to 40 percent more than high school graduates—though returns to AAS/AS degrees are much higher than those for other AAs (in Column 5); and the BA degree earns 60 to 80 percent more per quarter, which is about double what AA degrees earn, and those with graduate degrees earn considerably more.²⁰

The results in the second and third equations indicate that there are also returns, on average, to attending a program and earning credits, even if the program is not completed. In addition, there are larger returns (relative to those with no postsecondary enrollment) to accumulating more credits.²¹ But these returns are smaller than those for completed degrees, indicating a sheepskin effect, especially for bachelor's degrees. The magnitudes are broadly consistent with others who have found evidence of these effects in the literature (e.g., Kane and Rouse, Jepsen et al., Kreisman et al., op. cit.). Furthermore, since most dropouts accumulate many fewer credits than program completers, the dropouts are relatively hurt both by their fewer credits and by the absence of the formal credential. Thus, *the low levels of completion*

¹⁹Many community colleges in Florida offer BA degrees; however, the nature of the data make it difficult to distinguish credits earned at a community college in pursuit of a BA from credits earned at a community college in pursuit of a different degree. To ensure a clean measure of credits earned in pursuit of a BA (four-year credits), we drop the approximately 500 students who attempt a BA at a two-year institution and the 100 students who earn a BA at a two-year institution.

²⁰Kane and Rouse (1995) report that a year of schooling at the two-year level is valued similarly in the labor market to one from a four-year school. But Acemoglu and Autor (2011) report a recent “convexification” of the returns to schooling, in which each year of additional postsecondary schooling generates higher average value for all.

²¹The relatively large returns to CC students with zero credits are puzzling to us. They might indicate some selection into these schools by unobservables not captured by our FCAT scores or other variables. In contrast, the near-zero return to those with no credits in BA programs suggests no such selection for these students.

observed in AA programs, and the gaps between race, income, and achievement groups at the BA level, all reduce the future earnings of minority and low-income students.

There is also a very strong return to postsecondary GPA, and also a return to taking math and science courses. When these variables are added to the equation, the estimated returns to completed degrees drop substantially, which indicates that at least some part of the observed returns to degree programs are really for overall achievement and technical skills.²² On the other hand, it could also be the case that high postsecondary GPA captures unmeasured ability in a way our other variables do not, explaining the increase in earnings. The relatively high returns to mostly technical certificate programs, and to AAS/AS degrees rather than AAs, confirm that *the market returns to technical skills, including at the sub-BA level, are relatively large.*²³

A few other findings in Table 5 are noteworthy. First, the returns to general work experience are modest but in contrast, the returns to tenure are quite substantial, with a first quarter return of about 8 percent. Thus, accumulating job tenure for a year or more is quite substantially rewarded. Though we made no effort here to measure returns to work experience specifically tied to one's postsecondary degree—which presumably are much greater than these—the results indicate that *accumulating some kinds of work experience before, during, or after one's postsecondary schooling can be valuable.* In addition, the returns to FCAT indicate some significant academic selection effects, for which we control here. Other attempts to control for such selection (such as with high school GPA) generated somewhat smaller (or zero) effects, so we limited ourselves to the FCAT measure.

Finally, we note the coefficients on demographic variables in these equations. Interestingly, controlling for the full range of academic attainment and achievement generates even larger negative

²²When postsecondary GPA and math/science credits are added separately, the former generates a much larger decline in the value of the degree than the latter. Details are available from the authors. Also, the coefficients on math/science credits in column 4 cannot be directly compared to the returns to credits measured there and earlier, since the latter is only for degree non-completers while the former is for all student/workers.

²³See the Economic and Statistics Administration (2011) for recent evidence on the labor market values of STEM jobs, and Jacobson et al. (2005) for earlier evidence on the values of community college education with more technical courses and curricula relative to those with less, though for a sample of older displaced workers.

effects for females—of 15 percent per quarter—than we found in Table 1, since their achievement measures are generally higher than those of males while their earnings are lower. Controls for education and achievement also generate large (15 percent) returns for Hispanics relative to whites. And, for blacks and low-income students, estimated negative effects are now much smaller (6 to 12 percent per quarter) than we observed in Table 1, indicating that much (though not all) of their lower earnings is associated with lower academic attainment and achievement.²⁴

Despite our extensive controls for demographic information and achievement in high school, it is still possible that our estimates reflect selection on unobserved factors. For instance, for two students with the same demographic information and performance in high school who choose two different postsecondary paths and have different labor market outcomes, we cannot say for certain whether it was the paths that caused the disparate outcomes or some unobserved factor such as motivation or guidance from others. Thus, while our results are suggestive of large differences in outcomes across postsecondary pathways, they are not necessarily causal effects.

Specific Fields, Specific Groups

To further explore how these average effects on earnings vary with field of study, we present returns to different fields in Table 6. These estimates are from versions of Equation 1 containing dummy variables for fields of study, with Humanities as the omitted group. In separately estimated equations, we present results for those earning AAs or certificates versus those earning BAs.

The results show substantial variation in returns across fields of study. In particular:

- Those earning sub-BA credentials have relatively strong returns to health, transportation, construction, manufacturing (mostly certificates), and security credentials; and

²⁴Johnson and Neal (1998) and Holzer and Dunlop (op. cit) show that racial gaps in earnings grow much smaller when we control for differences in education plus academic achievement. But the inclusion of quarters with zero earnings can strongly reduce the extent to which education and achievement account for the earnings gaps of black relative to white men.

Table 6: Regression Results for Fields of Study: By Level of Education

	AA & Below	BA & Above
Highest Credential		
No HS	-0.12*** (0.01)	
Voc_Cert	-0.05 (0.12)	0.40*** (0.09)
AA	0.19 (0.12)	0.31*** (0.07)
BA		0.48*** (0.07)
MA_PhD		0.73*** (0.07)
Completed field of study		
Manufacturing	0.26***	-1.88***
Construction	0.25***	0.29*
Health Tech	0.23***	0.16**
Other Health	0.48***	0.39***
Transportation	0.30**	0.81***
Business/Management	0.08*	0.29***
Education	-0.38***	0.03*
Engineering	0.06	0.47***
Communications	-0.21**	0.15***
Legal	-0.01	0.11***
Security	0.32***	0.07***
Bio, Math/Stats, Phys Sci	0.15**	0.20***
Social Science	-0.80***	0.07***
Other	-0.08*	0.13***
No CIP	0.02	0.31***
Work Experience	0.02*** (0.00)	0.02*** (0.00)
Work Experience ²	-0.00*** (0.00)	-0.00*** (0.00)
Tenure	0.08*** (0.00)	0.05*** (0.00)
Tenure ²	-0.00*** (0.00)	-0.00*** (0.00)
FCAT	0.06*** (0.00)	0.06*** (0.01)
Female	-0.13*** (0.01)	-0.08*** (0.01)
FRL	-0.05*** (0.01)	-0.02* (0.01)
Black	-0.08*** (0.01)	-0.07*** (0.01)
Hispanic	0.15*** (0.01)	0.08*** (0.01)
Asian	0.03 (0.02)	-0.01 (0.02)
Other	-0.08** (0.03)	-0.01 (0.05)
Observations	635,272	264,516
R-squared	0.24	0.18

Notes: *** p<0.01, ** p<0.05, * p<0.1. The dependent variable is ln(quarterly earnings). Robust standard errors are in parentheses. FCAT scores are standardized to mean 1, standard deviation 0. Controls for demographics are included but not reported.

- For those earning BAs or higher, returns are strongest in transportation, engineering, and business management and health, with smaller but still positive pay premia (relative to the humanities) in math/science, communications, legal work, and health technology.²⁵

Importantly, the returns to the omitted category of AAs, humanities—the most commonly pursued degree in two-year colleges and also a field with relatively low completion rates—are relatively low, compared to virtually all other fields. A strong case can be made therefore *the large concentrations of AA students—especially among disadvantaged students—in these low-completion and low-return areas is sub-optimal in terms of future earnings potential.*

Our final research question is how these market returns vary across different demographic groups of students, or those with higher or lower overall levels of earlier achievement. To answer this question we estimate the model (also based on the first equation in Table 5) separately for males and females, for those eligible or not eligible for FRL and for those in the top or bottom half of FCAT scores.²⁶ These estimates appear in Table 7.

Overall, the patterns of market returns to postsecondary attainment and achievement are quite similar across demographic and achievement groups. A few modest differences can be found. For instance:

- Men earn relatively larger rewards than women, both in certificate programs and BAs and above, while women do better in AA programs;
- Academic credentials, including vocational certificates and AAs, are also relatively well-rewarded for FRL students and those students in the bottom half of high school achievers.

Thus, labor market rewards are broadly similar across these groups. But, in some more technical fields, achieving a vocational certificate or even an AA can be quite rewarding, especially among lower-achieving groups, and particularly if they can combine these credentials with good work experience or tenure afterwards.

²⁵We find similar patterns across fields of study among those not completing degree programs, although the results are not quite as pronounced. Results are available from the authors.

²⁶We have estimated separate equations by race as well as FRL. Findings are similar and available from the authors.

Table 7 - Regression Results: by Demographic and FCAT Groups

	Gender		FRL		FCAT	
	Male	Female	No	Yes	Top Half	Bottom Half
Highest Credential						
No HS	-0.12*** (0.00)	-0.19*** (0.00)	-0.14*** (0.00)	-0.16*** (0.00)	-0.11*** (0.01)	-0.15*** (0.00)
Voc_Cert	0.35*** (0.01)	0.22*** (0.02)	0.29*** (0.01)	0.35*** (0.02)	0.24*** (0.02)	0.34*** (0.01)
AA	0.30*** (0.01)	0.35*** (0.01)	0.31*** (0.01)	0.41*** (0.02)	0.25*** (0.01)	0.42*** (0.01)
BA	0.64*** (0.01)	0.58*** (0.01)	0.59*** (0.01)	0.69*** (0.01)	0.51*** (0.01)	0.69*** (0.01)
MA_PhD	1.03*** (0.02)	0.82*** (0.02)	0.86*** (0.01)	1.03*** (0.04)	0.79*** (0.02)	0.96*** (0.03)
Work Experience	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)	0.02*** (0.00)
Work Experience ²	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)
Tenure	0.08*** (0.00)	0.07*** (0.00)	0.07*** (0.00)	0.08*** (0.00)	0.06*** (0.00)	0.08*** (0.00)
Tenure ²	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)	-0.00*** (0.00)
FCAT	0.05*** (0.00)	0.07*** (0.00)	0.07*** (0.00)	0.05*** (0.00)	0.07*** (0.01)	0.05*** (0.00)
FRL	-0.06*** (0.00)	-0.09*** (0.00)			-0.13*** (0.00)	-0.15*** (0.00)
Female			-0.15*** (0.00)	-0.15*** (0.00)	-0.06*** (0.01)	-0.07*** (0.00)
Black	-0.18*** (0.00)	-0.03*** (0.00)	-0.13*** (0.00)	-0.08*** (0.00)	-0.08*** (0.01)	-0.12*** (0.00)
Hispanic	0.11*** (0.00)	0.21*** (0.00)	0.11*** (0.00)	0.20*** (0.00)	0.13*** (0.01)	0.16*** (0.00)
Asian	0.03** (0.01)	0.13*** (0.02)	0.05*** (0.01)	0.13*** (0.02)	0.06*** (0.02)	0.07*** (0.01)
Other	-0.14*** (0.02)	-0.00 (0.02)	-0.10*** (0.02)	-0.05** (0.02)	-0.03 (0.03)	-0.10*** (0.02)
Observations	2,096,183	1,656,973	2,196,457	1,556,699	1,052,977	2,700,179
R-squared	0.35	0.37	0.36	0.33	0.35	0.33

Notes: *** p<0.01, ** p<0.05, * p<0.1. The dependent variable is ln(quarterly earnings). Robust standard errors are in parentheses. FCAT scores are standardized to mean 1, standard deviation 0.

IV. CONCLUSION

Our paper examines a range of issues focusing on postsecondary education and labor market outcomes, with a particular focus on minorities and/or disadvantaged workers. We use administrative data from the state of Florida, where secondary and postsecondary education records for two cohorts of students have been linked to UI earnings data (for five years after schooling has been completed). The administrative data give us enormous samples with which to study particular groups of students, with very detailed information on educational experiences and outcomes for every public school student in a particular year. In addition, the secondary education records to which we have access enable us to test and control for selection based on early academic experience and achievement, to a much greater extent than has been the case with other studies using administrative data. However, the data have their limitations; for instance, we cannot follow those who leave Florida to attend college or enter the labor force elsewhere. Yet, the richness of the data on educational experiences and outcomes, coupled with the recentness of the cohort and our large sample size enable us to learn a great deal about postsecondary outcomes and their determinants.

Our main findings can be summarized as follows:

- 1) Variation in secondary school achievement can account for a large part of the gap in postsecondary attainment (through the differences we observe in enrollment rates and especially in completion) and labor market outcomes between racial and family income groups, but quite large differences also exist *within* achievement groups;
- 2) Earnings of minorities and disadvantaged students are reduced not only by their lower educational attainment and completion but also by weaker postsecondary academic performance and by their chosen fields of study.

More specifically, significant labor market premia are available in a variety of more technical certificate and AA programs, even for those with weak earlier academic performance. However, many disadvantaged (and other) students end up in general humanities (or liberal studies) programs at the AA (and even the BA) level with low completion rates and low compensation afterwards.

Of course, students in liberal arts curricula, and especially those planning on post-BA education, are not necessarily harmed by majoring in humanities. And in none of this work can we control for

students' preferences across fields, and therefore we cannot infer whether these outcomes reflect sub-optimal choices on the part of students.

On the other hand, it is likely that many students in AA programs, especially disadvantaged students or those with weaker academic performance, do not plan on obtaining post-BA education and are hoping that their college experiences lead directly to higher earnings. For these students, *the very high concentrations we observe in humanities programs at the AA level do not appear consistent with those goals.*

One can imagine a variety of reallocations of students from these programs that would improve expected student outcomes, especially among the disadvantaged. These reallocations might include moving the higher achievers in this group to BA programs (especially at more selective institutions, where completion rates are relatively high) or to more technical AA fields of study with higher completion rates and earnings; while lower achievers might do better in some of the well-compensated vocational certificate programs. Additionally, certificate programs and work experience are particularly well-compensated among young men, especially African American men who have difficulty gaining work experience and whose postsecondary attainments also lag substantially behind those of women.

How might such reallocations be accomplished? Poor choices by postsecondary students likely reflect at least two problems: poor *information* among students and poor *incentives* faced by their postsecondary institutions. Due to an unstructured environment and poor counseling, students in community college receive very little information about either academic or job market opportunities. Improving the guidance provided to these students would likely improve their outcomes (Scott-Clayton, 2011; Jenkins and Cho, 2012; Rosenbaum et al., 2006; Jacobson and Mokher, 2009). But public institutions also need more incentive to respond to labor market factors, and prepare students for well-paying or higher-demand fields, even if the costs to them of instruction and equipment in these fields are higher (Holzer, 2014). Incentivizing these institutions to build more partnerships with industry associations, generating sectorial and career pathway programs, and helping students participate in them

could be accomplished by greater use of postsecondary and earnings performance measures in determining state subsidies for public colleges and universities.²⁷

In addition to these approaches, a few other broad policy guidelines are at least consistent with, and are perhaps suggested by, our findings. In particular, disadvantaged students would benefit from reforms in support programs and services, such as developmental education and financial aid. Students might also benefit from work-based learning models and other pathways to postsecondary education, such as apprenticeships and other forms of high-quality career education, which do not substitute work experience for postsecondary learning but complement it and lead to improved labor market outcomes.²⁸ Experimentation with, and further evaluation of reforms in these support services and alternative pathways to skill creation should be a high priority.

²⁷The National Governors Association (2013) reports a widespread attempt to build “sectorial” training partnerships at the state and regional levels between community colleges and industry groups, though we have little data on the scale of student enrollments in programs generated through these partnerships. The National Council of State Legislatures (2014) reports that over half of all states are planning to at least partially use higher education academic outcomes to determine state subsidies to higher education institutions, and Holzer (2014) argues that employment outcomes should also be used to measure institutional performance as well. But the use of such outcomes without adjusting for the quality of student inputs could result in “creaming-skimming” through higher admissions standards, among other potential unanticipated consequences.

²⁸Models of high-quality career and technical education, such as apprenticeship, increasingly build the attainment of postsecondary credentials like AA degrees into their training model. See Lerman (2010).

REFERENCES

- Acemoglu, Daron and David Autor. 2011. "Skills, Tasks and Technologies: Implications for Employment and Earnings." In O. Ashenfelter and D. Card eds. *The Handbook of Labor Economics, Vol. 4*. Amsterdam: North Holland.
- Altonji, Joseph et al. 2012. "Heterogeneity in Human Capital Investments: High School Curriculum, College Major, and Careers," National Bureau of Economic Research Working Paper.
- Bailey, Martha and Susan Dynarski. 2011. "Inequality in Postsecondary Education." In G. Duncan and R. Murnane eds. *Whither Opportunity? Rising Inequality, Schools, and Children's Life Chances*. New York: Russell Sage Foundation.
- Borjas, George. 1989. "Self-Selection and the Earnings of Immigrants." *American Economic Review*. Vol. 77, No. 4, 531–53.
- Bound, John et al. 2009. "Why Have College Completion Rates Declined? An Analysis of Changes in Student Preparation and College Resources." National Bureau of Economic Research Working Paper.
- Economic and Statistics Administration. 2011. *STEM: Good Jobs Now and For the Future*. US Department of Commerce.
- Haskins, Ron et al. 2009. *Promoting Economic Mobility by Increasing Postsecondary Education*. The Pew Trusts, Washington DC.
- Holzer, Harry. 2014. "Improving Employment Outcomes for Disadvantaged Students." Hamilton Project, The Brookings Institution, Washington DC.
- Holzer, Harry and Erin Dunlop. 2013. "Just the Facts, Ma'am: Postsecondary Education and Labor Market Outcomes in the U.S." CALDER Working Paper, American Institutes for Research, Washington DC.
- Hoxby, Caroline and Susan Turner. 2013. *Informing Students About their College Prospects: A Proposal for Broadening the Expanding College Opportunity Project*. The Hamilton Project, Brookings Institution, Washington Dc.
- Institute of Education Sciences. 2014. *Digest of Education Statistics*. U.S. Government Printing Office. Washington DC.
- Isaacs, Julia. 2007. *Economic Mobility of Families across Generations*. Policy Brief, Center on Children and Families, the Brookings Institution.
- Jacobson, Louis and Christine Mokher. 2009. *Pathways to Boosting the Earnings of Low-Income Students by Increasing their Educational Attainment*. Hudson Institute, New York.
- Jacobson, Louis et al. 2005. "The Impact of Community College on Older Workers: Should We Teach Old Dogs New Tricks?" Working Paper, Cornell ILR School.

- Jenkins, Davis and Sung-Woo Cho. 2012. "Get with the Program: Accelerating Community College Entry Into and Completion of Programs of Study." Community College Research Center Working Paper, Teachers College, Columbia University.
- Jepsen, Christopher, Kenneth Troske, and Paul Coomes. 2014. "[The Labor-Market Returns to Community College Degrees, Diplomas, and Certificates](#)," *Journal of Labor Economics*, University of Chicago Press, vol. 32(1), pages 95–121.
- Johnson, William and Derek Neal. 1998. "Basic Skills and the Black-White Earnings Gap." In C. Jencks and M. Phillips eds. *The Black-White Test Score Gap*. Brookings Institution, Washington DC.
- Kane, Thomas and Cecelia Rouse. 1998. "The Labor Market Returns to Two-and Four-Year Colleges." *American Economic Review*. Vol. 85, No. 2, 600–14.
- Kreisman, Daniel et al. 2013. "The Returns to Course Credits, Certificates and Degrees: Evidence from Michigan's Community Colleges." Unpublished, University of Michigan.
- Lerman, Robert. 2010. "Expanding Apprenticeships: A Way To Improve Skills and Careers." The Urban Institute, Washington DC.
- Lovenheim, Michael and Curtis Reynolds. 2011. "Changes in Postsecondary Choices by Ability and Income: Evidence from the National Longitudinal Surveys of Youth." *Journal of Human Capital*, vol. 5(1), 70–109.
- Malamud, Ofer and Abigail Wozniak. 2008. "The Impact of College Graduation on Geographic Mobility: Identifying Education Using Multiple Components of Vietnam Draft Risk." IZA Discussion Paper Series No. 3432.
- Mishel, Lawrence and Joydeep Roy. 2004. *Rethinking High School Graduation Rates and Trends*. Economic Policy Institute, Washington DC.
- Murnane, Richard. 2013. "U.S. High School Graduation Rates: Patterns and Explanations." *Journal of Economic Literature*. Vol. 51, No. 2, 370–422.
- National Council of State Legislatures. 2014. "Performance-Based Subsidies for Higher Education." <http://www.ncsl.org/research/education/performance-funding.aspx>
- National Governors' Association. 2013. *State Sector Strategies Coming of Age*. Center for Best Practices, Washington DC.
- Reardon, Sean. 2011. "The Widening Academic Achievement Gap Between the Rich and the Poor: New Evidence and Possible Explanations." In G. Duncan and R. Murnane eds. *Whither Opportunity? Rising Inequality, Schools, and Children's Life Chances*. New York: Russell Sage Foundation.
- Rosenbaum, James et al. 2006. *After Admission: From College Access to College Success*. New York: Russell Sage Foundation.
- Scott-Clayton, Judith. 2011. "The Shapeless River: Does a Lack of Structure Inhibit Students' Progress at Community Colleges?" Community College Research Center Working Paper, Teachers College, Columbia University.

Swanson, Christopher. 2004. *Who Graduates? Who Doesn't? A Statistical Portrait of Public High School Graduation, Class of 2001*. Washington, D.C., The Urban Institute.