

Trends in Employment Outcomes of Young Black Men, 1979–2000

Harry J. Holzer
Georgetown Public Policy Institute
E-mail: hjh4@georgetown.edu

Paul Offner
Georgetown Public Policy Institute
E-mail: po2@georgetown.edu

February 2002

The authors thank Susan Iammartino and Karina Olivas for excellent research assistance, Danielle Gao for preparation of the data extracts, and Anne Polivka for assistance in understanding changes in the data over time. The paper is part of the Extending Opportunities Project, organized by the National Center for Strategic Nonprofit Planning and Community Leadership and supported by the Charles Stewart Mott Foundation.

IRP publications (discussion papers, special reports, and the newsletter *Focus*) are available on the Internet. The IRP Web site can be accessed at the following address: <http://www.ssc.wisc.edu/irp/>

Abstract

In this paper, we present evidence that the employment and labor force participation rates of less-educated young black men declined in the 1980s and the 1990s, despite the very strong economic conditions of the latter period. The secular decline among young black men is much stronger than among other less-educated young men and stands in sharp contrast to the improving employment rates of young black women during the 1990s. Trends in real wages are also considered. Although several factors (such as rising school enrollment rates and the shrinkage of blue-collar jobs in the labor market) appear to have contributed to the declining employment of young black men, much of the decline remains unexplained at this time.

Trends in Employment Outcomes of Young Black Men, 1979–2000

I. INTRODUCTION

In recent years, the employment rates of young and less-educated women, especially single mothers, have increased dramatically (Burtless, 2000; Blank and Schmidt, 2001). These increases have largely been attributed to the combination of a booming economy, welfare reform, and increases in the Earned Income Tax Credit (EITC) and other supports for low-wage workers in families with children.¹

In contrast, it has been much less clear what the trends have been among young and less-educated men, especially blacks. In a widely cited paper, Freeman and Rodgers (2000) claimed that employment rates of less-educated young black men had improved substantially over the period 1992–1999, and they attributed this increase largely to the economic boom of that period. However, various tabulations of household survey data from the Bureau of Labor Statistics and other sources (e.g., Lerman, Aron, and Riegg, 2000), suggested somewhat less-positive or even negative employment trends for young black men over the 1990s. Furthermore, though we expect young black men to have benefited relatively little from welfare reform or expansions of supports for custodial parents of children (such as the EITC), we do not know the extent to which their employment may have been affected by other social or economic developments, such as the rising enforcement of child support orders or growing incarceration rates.

In this paper, we present data on the trends in employment rates of young black men, and other groups of young men and women, during the period 1979–2000. We use data from the Current Population Survey's Outgoing Rotation Groups (CPS-ORG) to estimate these trends as well as some of their determinants. We pool the CPS data from these years and analyze differences across individuals and metropolitan areas as well trends over time.

¹See, for instance, Meyer and Rosenbaum (2001) for an attempt to disentangle these determinants of higher employment among single mothers. Other supports for working women with families in the past two decades include Medicaid extensions, implementation of the State Child Health Insurance Programs (SCHIP), and increased subsidies for child care.

Like Freeman and Rodgers, our analysis focuses primarily on less-educated young black men—i.e., those aged 16–24 who have a high school education or less. But our work also builds on theirs in a number of ways. By considering a longer time period than they did, we hope to disentangle cyclical from secular trends in employment rates. We compare outcomes across different racial and gender groups, and across subgroups (by age, education, or area of residence) within the population of young black men. We also consider a wider range of outcomes, including labor force participation and real wages as well as employment rates. Finally, we hope to explain some discrepancies between their results and those of others, including ourselves.

In the next section, we review some earlier literature on employment trends among young black men and their causes, and describe our data in somewhat greater detail. We then turn to our empirical estimates of trends over time, along with some regression analysis of their potential determinants. We conclude with a discussion of our results and suggestions for further work.

II. PREVIOUS LITERATURE

The fact that employment rates among young black men have been declining for several decades has been well documented in earlier work, including that of Cogan (1982) for the period through 1970 and Freeman and Holzer (1986) for the period up to 1980.² Bound and Freeman (1992) documented declines in the relative employment rates of young black men during the 1980s and in their relative wages as well. The work of Wilson (1987) and Kasarda (1995) suggested that the industrial and geographic shifts in employment of the 1970s and 1980s, such as declining shares of employment in manufacturing and in the central cities, seriously impaired the employment prospects of young black men. These effects were, in fact, documented in a series of papers (e.g., Ihlanfeldt and Sjoquist, 1990; Bound and Holzer,

²See also Fairlie and Sundstrom (1999) for more evidence over several decades.

1993, 2000), and the additional negative effects of declining wage opportunities and/or rising opportunities for illegal income have been demonstrated as well (Juhn, 1992; Freeman, 1992).³

But little of this work goes beyond the 1980s in considering employment trends of young black men and their determinants. Thus, it has often not been clear whether these forces and their effects continued to grow more serious during the 1980s and especially the 1990s. A variety of studies in the 1990s did shed more light on the labor market disadvantages associated with weak education and cognitive skills, segregated neighborhoods, or discrimination, but most of this work was cross-sectional in nature and shed little light on the trends over time in relative employment and/or earnings among young minority men.⁴

A different literature has focused on cyclical rather than secular changes in employment for a variety of disadvantaged groups, such as minorities and less-educated workers (e.g., Clark and Summers, 1981; Hoynes, 2000; Hines, Hoynes, and Krueger, 2001). Almost invariably, this literature finds that employment and earnings among members of disadvantaged groups are more heavily affected by the business cycle than are those of other groups. The strong effects of the booms in the late 1980s and the mid- to late 1990s on employment rates of young blacks have been documented by Freeman (1991) and various papers in Cherry and Rodgers (2000), but these papers make little effort to disentangle cyclical from secular trends in the employment rates of young blacks or any other groups.⁵

In sum, while we know a great deal about the various barriers that young black men face in gaining employment, and about how their employment rates trended through the 1980s's, relatively little has been done to analyze secular trends in these rates over the period of the 1990s.

³Much of this work is reviewed in Holzer (1994).

⁴See Neal and Johnson (1996) and Jencks and Phillips (1998) for evidence on the effects of skill gaps by race, Cutler and Glaeser (1997) for new evidence on racial segregation, and Holzer and Ihlanfeldt (1996, 1998) for data on spatial mismatch and discrimination. See also Holzer (1996).

⁵Differences in demand levels across areas and over time can also have large effects on the employment of blacks and other groups. Studies of demand effects on the disadvantaged more broadly are reviewed in Bartik (2001).

III. DATA AND ESTIMATION ISSUES

As noted above, we use data from the CPS Outgoing Rotation Groups to analyze employment trends of young black men and other groups since 1979.⁶ Our samples of young black men, and of less-educated men and women from other racial and gender groups, are limited to those aged 16–24 who are high school graduates or less and who are not enrolled in school (or enlisted in the military) at the time of the survey. All estimates of means are sample-weighted.

We consider trends over time in three labor market outcomes: (1) employment/population ratios, (2) labor force participation rates, and (3) real wages. We focus separately on employment and labor force participation, rather than on unemployment, because of the ambiguity inherent in the labor force definition (e.g., Clark and Summers, 1982; Flinn and Heckman, 1983). However, trends in unemployment can easily be inferred from comparisons of trends in the other two variables.⁷ As for real wages, we define those for the sample of all wage and salary workers, and use the CPI-U-X1 to deflate nominal wages over time.⁸

After considering summary data on these trends over time, we estimate regressions for employment and labor force participation across individuals. These regressions are based on pooled samples of individuals over time. The regressions are of the following form:

$$Y_{ijkt} = f(X_{ijkt}, UNEMP_{kt}, MSA_k, TIME_t; X_{kt}) + u_{ijkt} \quad (1)$$

⁶In the CPS, individuals are sampled for 4 consecutive months, after which they drop out of the sample for 8 months, and then reenter it for a second spell of 4 months. The Outgoing Rotation Groups are made up of individuals in the fourth month of each of these sample stints—that is, they are individuals who are about to drop out of the CPS sample. As a result, the ORG sample is roughly one-quarter of the regular CPS sample.

⁷The unemployment rate for any group is defined as the fraction of the labor force that is not working. Since the proportion that is working (ER) is simply the employment/population rate divided by the labor force participation rate, the unemployment rate would be $1 - ER$.

⁸The CPI is known to overstate trends in inflation over time (see, for instance, Boskin et al., 1998, and Abraham, Greenlees, and Moulton, 1998), but comparisons of real-wage trends across groups should not be influenced by the relative overstatement of inflation and understatement of real wage growth for the entire labor force.

where i , j , k , and t denote the individual, his/her racial/gender group, his/her metropolitan statistical area, and the year, respectively; Y is the outcome being considered (either employment or labor force participation); $UNEMP$ reflects the unemployment rate in an individual's metropolitan area in a particular year; $TIME$ reflects a time trend; MSA reflects a set of MSA dummies; and the X_{ijkt} reflect characteristics of the individual (such as age or attainment of a high school diploma). All equations are estimated as linear probability models.⁹

In some regressions, we also include a set of characteristics of metropolitan areas in particular years (X_{kt}) in an attempt to explain any estimated trends over time that we observe in earlier regressions.

These characteristics include:

- the enrollment rates of young black men, designed to measure the possible changes over time in the quality of young black men who continue to be nonenrolled;
- the shares of jobs that are blue-collar or in the manufacturing sector, to capture structural changes in the economy that may have disadvantaged less-skilled young men; and
- the shares of employment accounted for by all women and/or by black women, or the employment rates of these groups, to capture possible increases in competition for jobs between young black men and various groups of women.¹⁰

One issue that arises in the pooling of CPS data across time involves changes that have occurred in that survey over time. For instance, the set of metropolitan statistical areas (MSAs) that are specified in the CPS increases dramatically in 1985 from 44 to 212 in number.¹¹ We thus include dummy variables for being in a nonspecified metropolitan area, as well as in specific MSAs, in any given year; we also test for

⁹Estimated logit equations generated very similar results.

¹⁰See, for instance, Borjas (1986). Since the shares of employment accounted for by various demographic groups must sum to 1, these coefficients may be negatively biased. But other measures (such as employment rates for various demographic groups) are likely to be biased in the opposite direction by the omission of time-varying characteristics of local areas that generate high employment for all groups.

¹¹Changes in metropolitan area boundaries at other time periods are not addressed here, but these are unlikely to affect large numbers of individuals, since counties newly incorporated into metropolitan areas are generally those that are relatively less populated.

the effects of that change in our results. An even more important aspect is our use of a definition of employment that remains consistent over time.¹²

Finally, we present some estimates separately for the periods 1979–1989 and 1990–2000, to determine the extent to which the trends over time and their determinants changed across those two decades.

IV. EMPIRICAL RESULTS

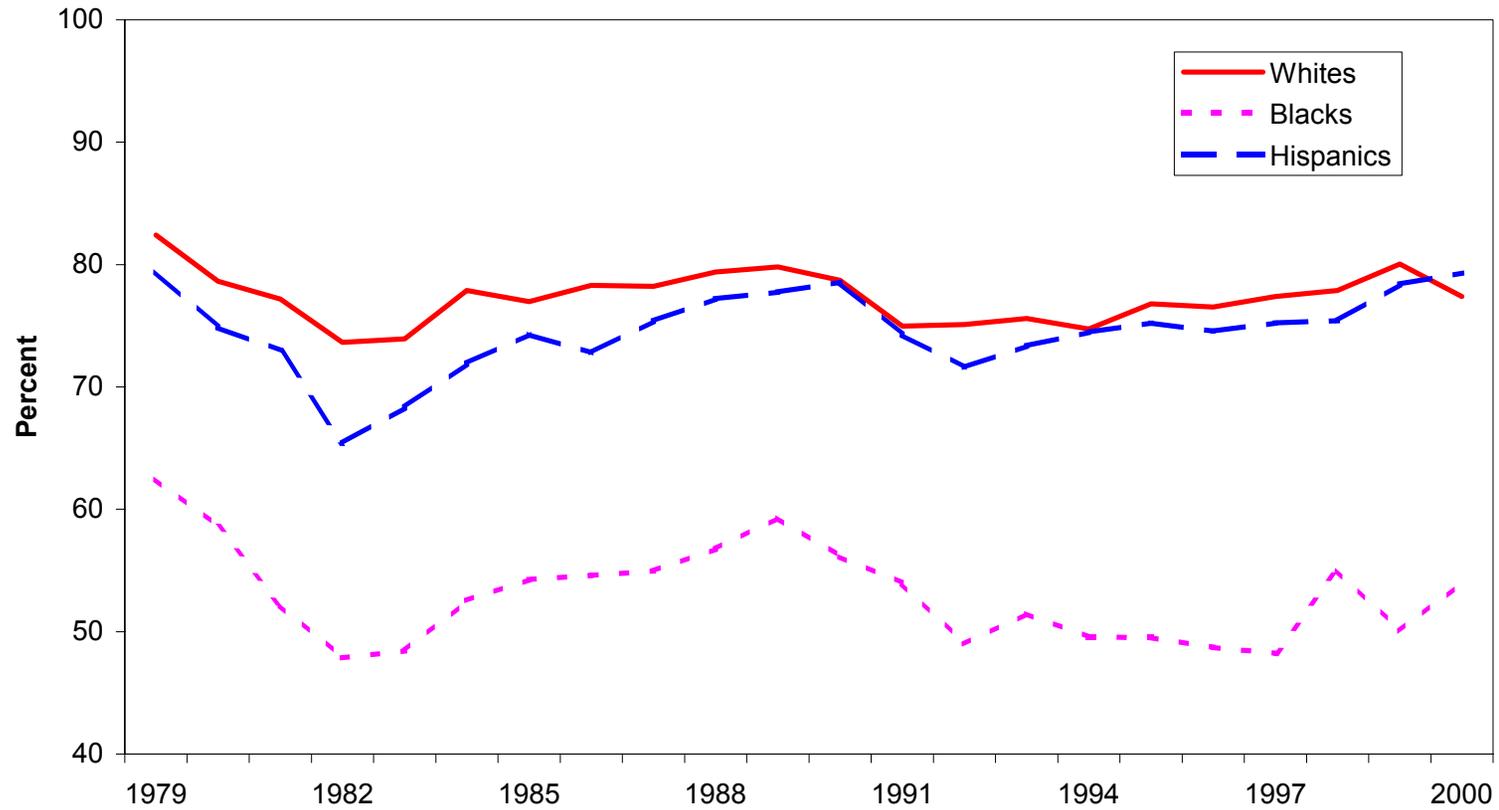
A. Summary Results

We begin by reviewing summary data on trends in employment outcomes for young and less-educated workers by race and gender. Figures 1–6 plot employment rates, labor force participation rates, and real wages between 1979 and 2000 for white, black, and Hispanic males and females. In all cases, the samples are limited to those aged 16–24 who have high school diplomas or less and who are not enrolled in school.

The plots of employment generally show cyclical patterns for all groups, with declines during the recessions of the early 1980s and 1990s and recovery in the later years of each of those decades. But, in general, the patterns for less-skilled men indicate constant or declining employment over time, while those for women show rising employment. The trends in labor force participation show less cyclical variation than those in employment, and even sharper contrasts between the declining trends for males and the rising ones for females. The patterns of declining participation for less-educated men, especially in response to their declining wages in the 1980s, and the rising participation for less-educated women, have been noted before (e.g., Juhn, 1992; Blau and Kahn, 1997).

¹²It is important to use the labor force code (LFSR) throughout the period, rather than the major activity code (the variable ESR). Under ESR, a person's major activity could be "with a job not at work," "looking for work," "keeping house," or "other," and the individual could still be employed. Under LFSR, an individual is listed as employed if he/she did any work in the last week.

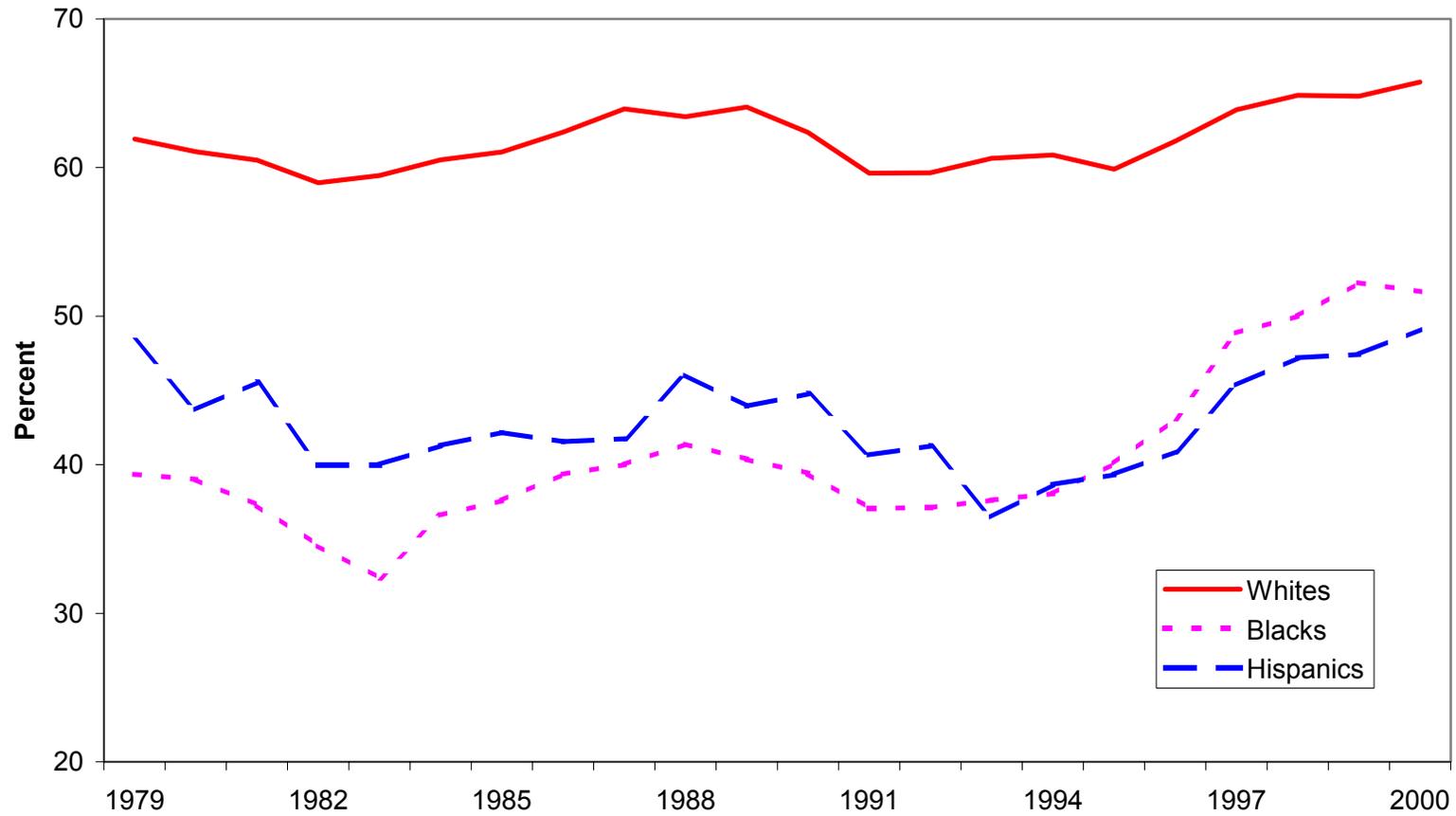
FIGURE 1
Employment/Population Rates for Less-Educated Young Men, 1979–2000



Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.

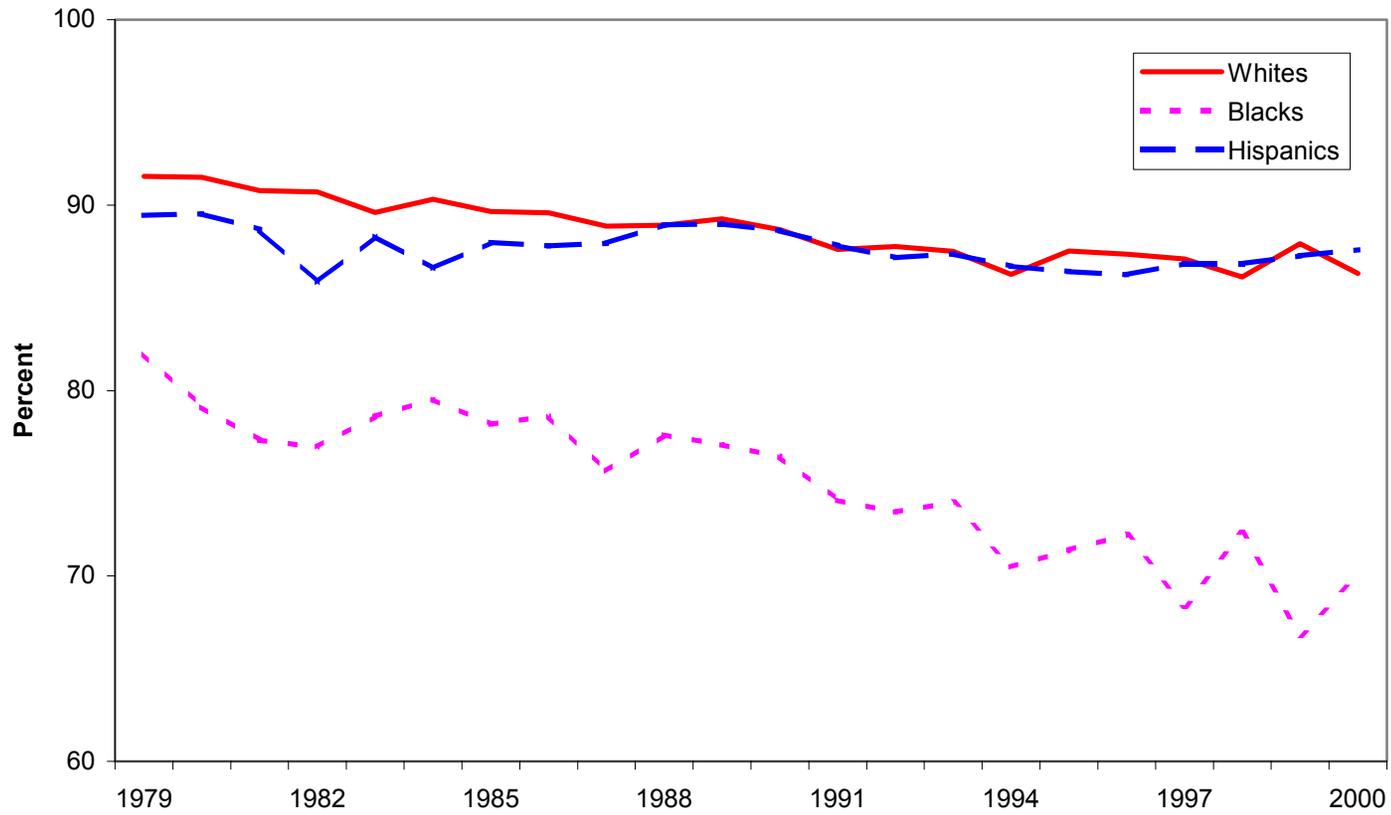
Source: Current Population Survey, Outgoing Rotation Groups.

FIGURE 2
Employment/Population Rates for Less-Educated Young Women, 1979–2000



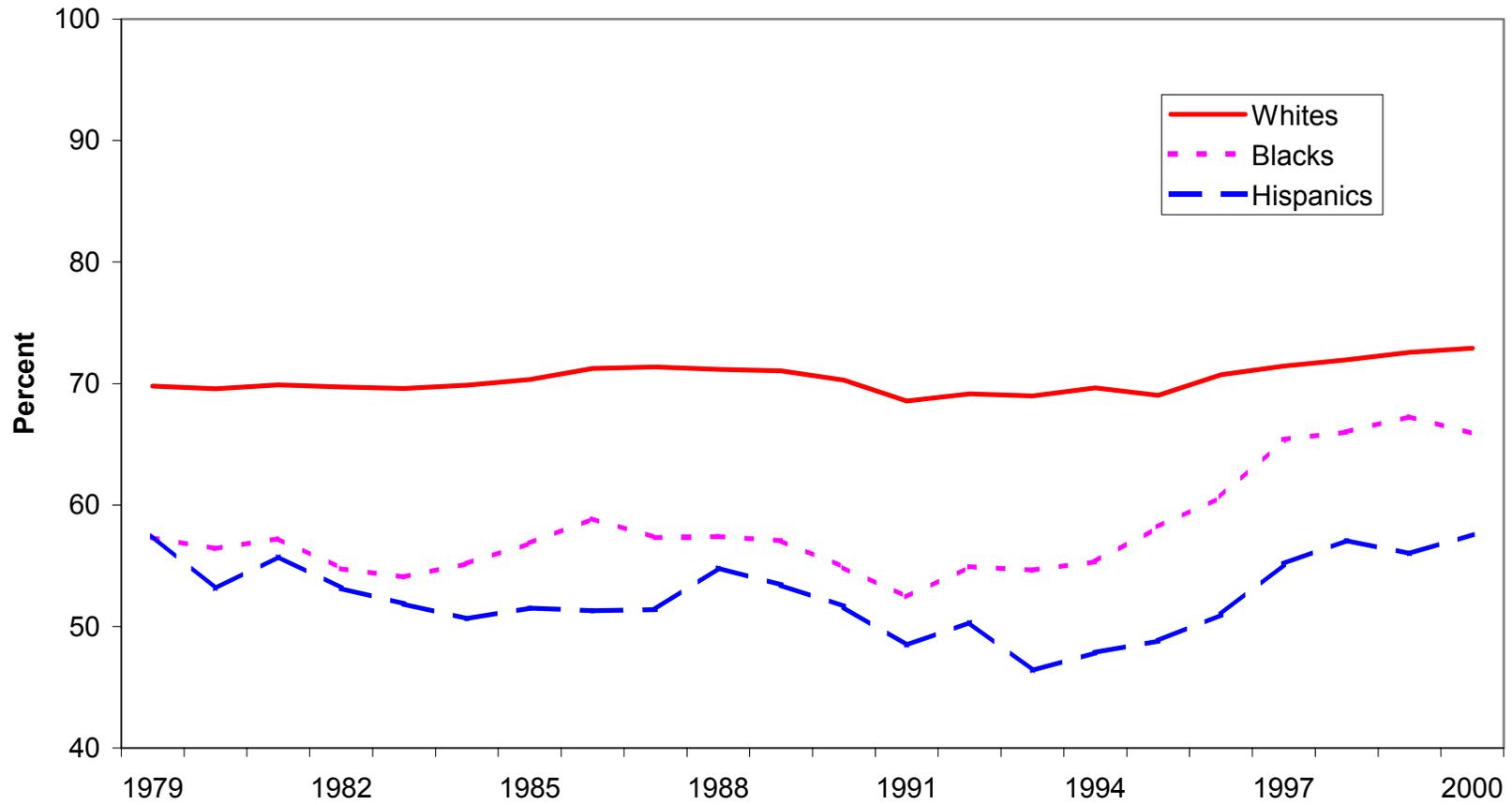
Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.
Source: Current Population Survey, Outgoing Rotation Groups.

FIGURE 3
Labor Force Participation Rates for Less-Educated Young Men, 1979–2000



Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.
Source: Current Population Survey, Outgoing Rotation Groups.

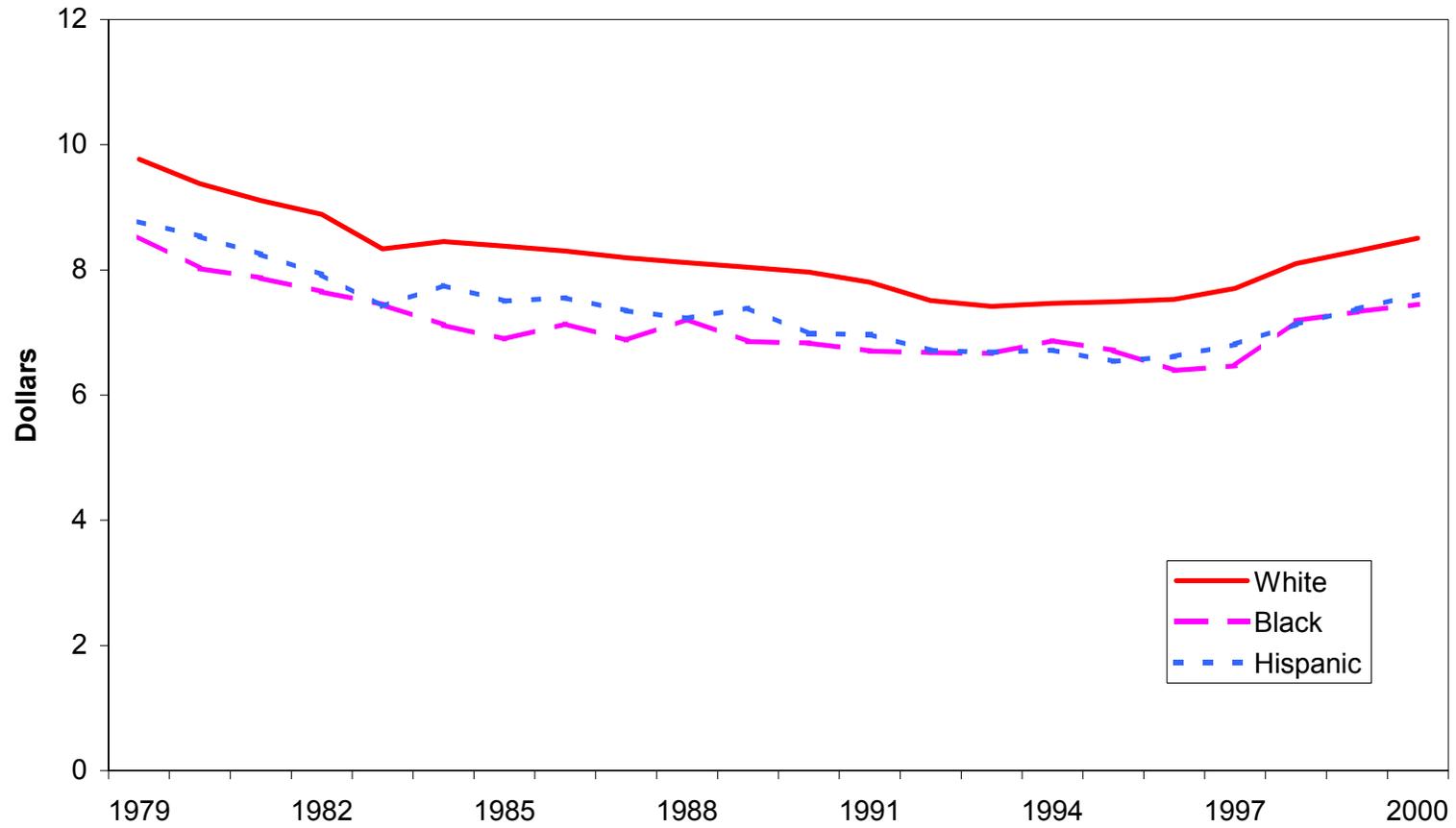
FIGURE 4
Labor Force Participation Rates for Less-Educated Young Women, 1979–2000



Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.

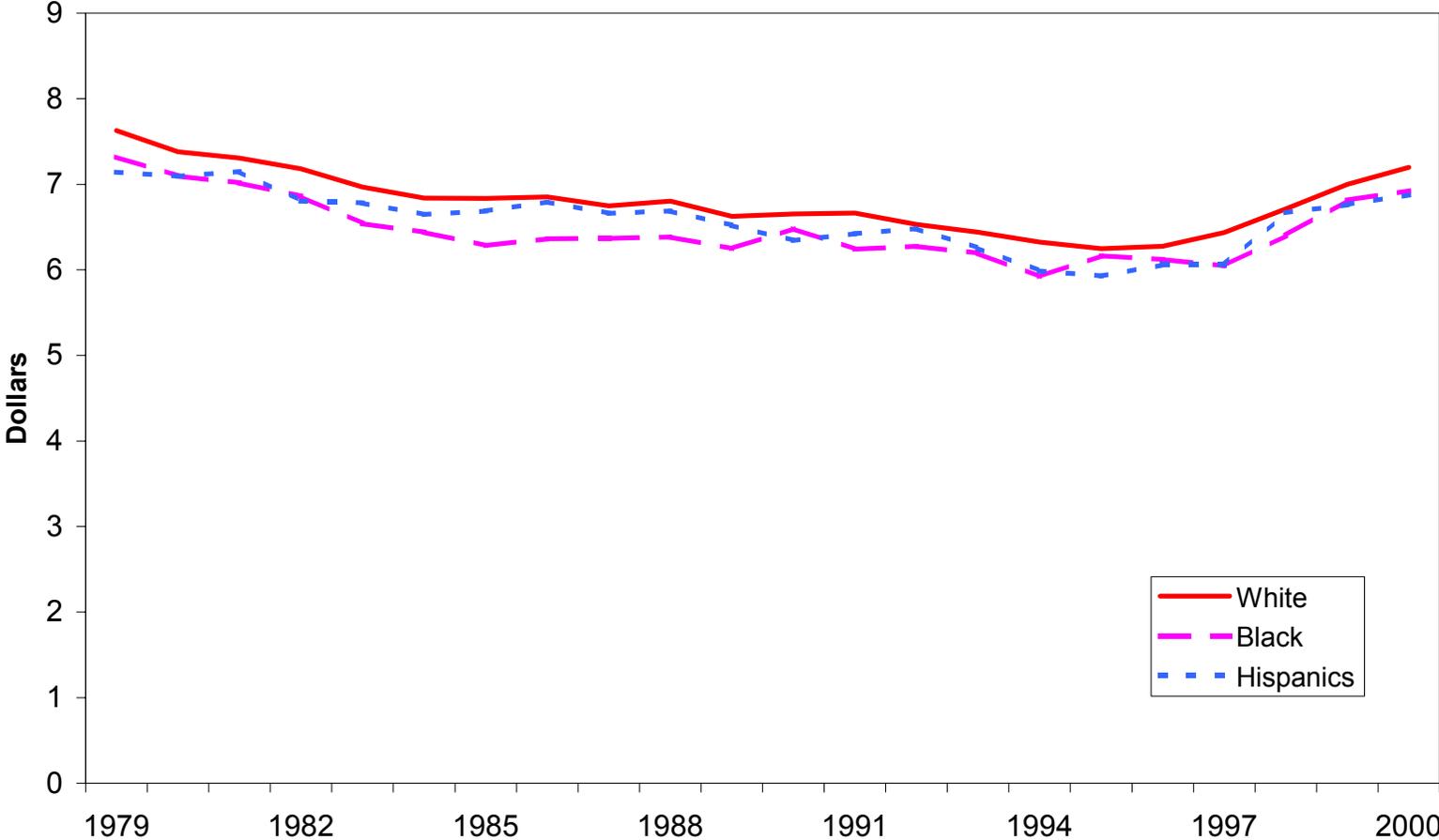
Source: Current Population Survey, Outgoing Rotation Groups.

FIGURE 5
Real Hourly Wages for Less-Educated Young Men, 1979–2000



Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.
Source: Current Population Survey, Outgoing Rotation Groups.

FIGURE 6
Real Hourly Wages for Less-Educated Young Women, 1979–2000



Note: The samples include those aged 16–24 who are not enrolled in school and have a high school diploma or less.

Source: Current Population Survey, Outgoing Rotation Groups.

The exact pattern of employment trends in the 1980s versus the 1990s, and how these differ by race among men and women, is particularly interesting. Among men, employment and labor force participation among blacks consistently lag behind those of whites and even Hispanics. Even more striking, peak-to-peak comparisons across the two decades indicate that *employment and labor force participation of young black men declined considerably during the 1980s and during the 1990s, and to a much greater extent than those of whites and Hispanics*. Indeed, employment for young black men declined fairly continuously between 1989 and 1997, despite the economic recovery that occurred after 1992, while their labor force participation continued its long decline throughout the decade. This contrasts sharply with the experiences of young Hispanic men, who essentially gained parity in employment with young whites during the same period.

The decline in labor force participation for young black men is consistent with the widely noted decline in their unemployment rates to record lows during the late 1990s, even while their employment rates were declining as well (relative to the late 1980s). Furthermore, it is important to remember that the 1990s were a period during which the incarceration rates of young black men rose dramatically. Those who were incarcerated do not appear in any of our data, but if they did, the trends in the employment of young black men would look even worse than they do now (Western and Pettit, 2000).

Striking patterns by decade and by race also appear for young women, and they differ dramatically from those of young men. Among women, employment rates of young blacks lagged behind those of both whites and Hispanics during the 1980s but overtook the latter during the 1990s, as the employment and participation rates of both groups improved dramatically during that decade.

The strong improvement for young black females in the 1990s no doubt represents the increases in employment among young single mothers, in response to welfare reform efforts and the like. But the continuing decline for young black men is less easily explained. Our data during the 1990s show somewhat milder improvements over the business cycle than did the results of Freeman and Rodgers (2000); in particular, their results suggest a 9 percentage point gain in employment between 1992 and

1999 for young black men, but ours indicate just a 3 percentage point gain. The differences in our results partly reflect differences in the samples we used and partly reflect some data inconsistencies over time in Freeman and Rodgers's analysis.¹³

The trends in employment for young men of different racial groups can be put into sharper focus by also considering similar trends for those aged 25–34, both among the less-educated and more-educated (i.e., those with no more than a high school diploma versus those with at least some college attainment).¹⁴ Their employment trends appear in Figures 7 and 8. Comparing cyclical peaks to one another over time, the data also show employment and labor force declines among less-educated males in general for this age group, but less so for whites and Hispanics than for blacks and considerably less for this age group than for 16- to 24-year-olds.¹⁵ Trends among more-educated young men of all races were less negative as well.

Before moving on to consider employment and labor force trends in greater detail, we also note the results on trends in real wages seen in Figures 5 and 6. The data show generally declining real wages for all less-educated groups until roughly 1997, at which point wages begin to recover.¹⁶ These trends were more negative for less-educated men than for women over much of the two-decade period, as

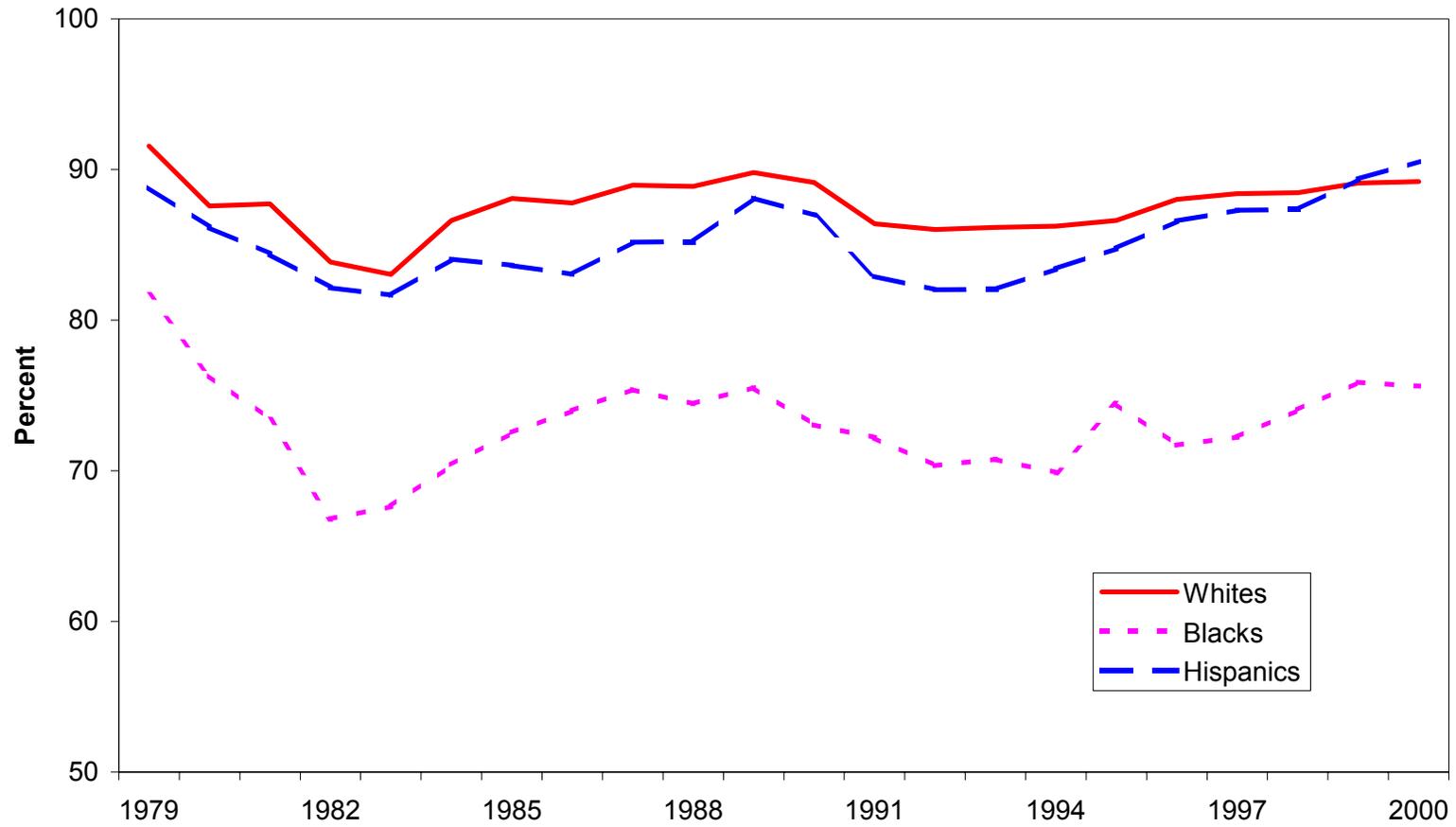
¹³In particular, Freeman and Rodgers limit their samples to just those in metropolitan areas, where young black men fared somewhat better than they did in rural areas. Also, the variables which they used to define employment, the employment status record in the CPS, is not consistent between the pre-1994 and post-1994 periods during which the CPS was heavily revised (see footnote 12).

¹⁴It is difficult to analyze employment for those with college attainment among 16–24 year olds, since so many remain enrolled in school. Most analyses of employment across educational categories therefore begins with those aged 25 or older.

¹⁵Negative employment and labor force trends among those 25 and older have also been attributed to a shift into disability programs during the past decade or so, though these factors are likely more relevant for older workers. See Ellwood (2001) and Autor and Duggan (2001).

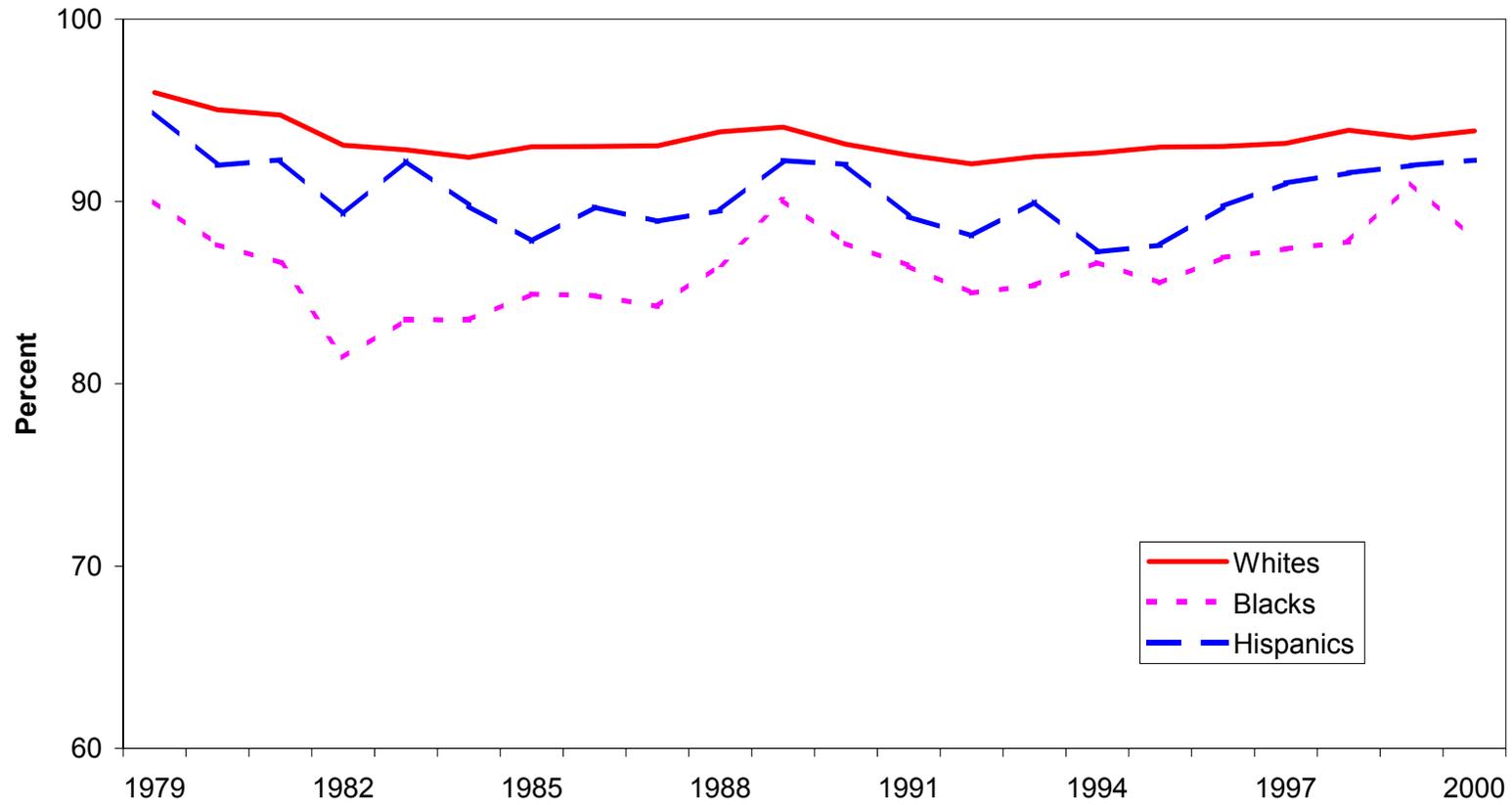
¹⁶The recovery of real wages that began in 1997 partly reflects general productivity and real wage growth during that time and also reflects minimum wage increases in 1996 and 1997. The increases in earnings associated with increases in the EITC are, of course, not captured by these data.

FIGURE 7
Employment/Population Rates for Less-Educated Young Men, Aged 25–34, 1979–2000



Note: The sample includes those aged 25–34 who are not enrolled in school and have a high school diploma or less.
Source: Current Population Survey, Outgoing Rotation Groups.

FIGURE 8
Employment/Population Rates for More-Educated Young Men, Aged 25–34, 1979–2000



Note: The sample includes those aged 25–34 who are not enrolled in school and have some college or more.

Source: Current Population Survey, Outgoing Rotation Groups.

has been noted elsewhere (e.g., Blau and Kahn, 1997), but this appears less true during the latter half of the 1990s, when real wages among the less-educated began to recover.

Furthermore, these data reveal little growth in the wage gap between white and minority less-educated men. This gap has widened more among those with college education (Bound and Freeman, 1992). It is also possible that the gap among the less-educated would have widened more significantly than it did if the trends in labor force participation and employment among younger black men had not been as negative as they were, thereby truncating many of the lowest-wage workers out of the wage distribution that we actually observe. Either way, the pattern of real-wage increases that we observe for these young men in the latter 1990s will not help us explain the relatively larger decline that occurred in their work activity relative to the decline among other ethnic groups during this time period.

Were the declines in employment and labor force participation among young and less-educated black men more heavily concentrated among some subgroups, such as teens or high school dropouts, than among others? We turn to this issue in Table 1, where we present data on employment for young, less-educated black men during three peak periods in the business cycle—1979, 1989, and 1999/2000—for subgroups based on age (16–19 versus 20–24), education (high school dropout versus graduate), and residence (metropolitan versus nonmetropolitan areas). Similar data are provided for those aged 25–34.

The results show that the employment and labor force participation of young black men declined in both subperiods, but that *the secular declines in the 1990s were actually sharper than those in the 1980s*. Furthermore, the declines occurred among all demographic subgroups within this population—i.e., among young black men who are high school graduates as well as dropouts, among teens as well as those aged 20–24, and among those in metropolitan and nonmetropolitan areas. However, the declines were stronger among some subgroups—such as high school dropouts, teens, and those in nonmetropolitan areas—than among others. Similar but less-pronounced patterns also appear for those aged 25–34.

TABLE 1
Employment Outcomes of Less-Educated Young Black Men: Total and by Subgroup

	Employment/Population Ratio			Labor Force Participation			Real Wages		
	1979	1989	1999/2000	1979	1989	1999/2000	1979	1989	1999/2000
A. Ages 16–24									
Overall	62.48	59.31	52.04	81.99	77.08	68.40	8.53	6.85	7.39
By age									
16–19	49.55	47.36	39.95	73.08	64.78	56.31	7.21	5.70	6.49
20–24	70.64	65.97	59.12	87.62	82.25	75.45	9.09	7.31	7.76
By education									
High school dropouts	53.38	45.70	37.00	73.36	66.37	55.71	7.65	6.11	6.45
High school graduates	72.73	68.84	63.77	91.72	84.58	78.29	9.22	7.20	7.81
By area of residence									
Metropolitan areas	59.24	59.20	53.24	80.75	76.83	68.81	8.87	6.97	7.44
Nonmetropolitan	71.46	59.82	46.03	85.15	77.90	66.41	7.71	6.35	7.11
B. Ages 25–34									
Overall	81.68	75.54	75.75	90.72	86.57	83.80	11.47	9.44	9.93
By age									
25–29	80.71	74.71	72.52	90.44	87.18	82.56	11.23	8.90	9.60
30–34	82.89	76.43	78.79	91.06	85.92	84.96	11.77	10.00	10.20
By education									
High school dropouts	73.95	65.3	59.49	85.31	76.97	70.74	10.19	8.16	7.97
High School Graduates	86.71	79.37	79.90	94.23	90.16	87.94	12.19	9.84	10.29
By area of residence									
Metropolitan areas	79.57	74.72	74.90	90.34	86.12	83.49	12.30	9.84	10.14
Nonmetropolitan	87.05	79.05	80.50	91.70	88.59	85.45	9.53	7.91	8.80

In Table 2, we present data on the trends over time in various demographic characteristics of young black men. These characteristics include the school enrollment rates of all young black men, as well as the proportions who are teens, who have high school diplomas, or who live in metropolitan areas among those who are nonenrolled. The first category reflects the increased school enrollment of young black men. If these enrollment increases are concentrated among the more-skilled members of the group who were previously out of school, this should reduce the quality of those who remain nonenrolled. The other categories point to changes in the composition of our sample which should affect employment and participation rates.

In fact, the data in Table 2 show increases over time in all four measures among young black men. The overall quality of the nonenrolled sample likely deteriorated as more people became enrolled. Those who were high school dropouts became a more marginalized group over time, and perhaps this is true for high school graduates also. But, all else equal, the employment rates of those in the sample should also have improved somewhat on the basis of their greater age and educational attainment.¹⁷ The fact that we observe declining rates, despite these changes, suggests even more negative secular trends than our summary data imply.

What broader changes in labor markets might be responsible for the continuing employment declines that we observe among young black men? At least a few “suspects” from previous research can be considered using data from the CPS. For instance, declining shares of employment in blue-collar occupations or manufacturing industries might contribute to declining opportunities for young black men. A continued rise in the share of employment going to females might imply greater competition for young

¹⁷During this period, there was a substantial movement of young black males from nonmetropolitan areas to metropolitan areas, and employment rates were higher in the nonmetropolitan areas at the start of this period and lower at the end. This suggests that those who moved had more ability/motivation than those who stayed behind.

TABLE 2
Characteristics of Young Black Men over Time

	1979	1989	1999/2000
School enrollment rates	32.82	38.26	45.39
Teens (16–19)	38.72	35.78	36.71
High school graduates	47.00	58.90	56.31
Residence in metropolitan areas	69.21	79.08	83.17

Note: Enrollment rates are calculated for the sample of all young black men, while the other characteristics are calculated only for the nonenrolled.

black men in the market (on the demand side), while increases among young black women could also imply a decreased interest in employment for this group (on the supply side).¹⁸

Data on the trends in the occupation/industry distributions of jobs and on the shares of employment going to all women or black women appear in Table 3. The data indicate that the share of jobs accounted for by blue-collar occupations or manufacturing industries declined quite consistently in both the 1980s and the 1990s, while the share of employment accounted for by women in general, and black women in particular, rose. The rise in the share of women overall decelerated somewhat in the 1990s as labor force growth for that group decreased somewhat, whereas the employment shares for black women rose more strongly in the latter decade than they had earlier.

B. Regression Analysis

To analyze the trends in employment among young black men in somewhat greater detail, we turn to our regression analysis. As we indicated earlier, we have estimated regressions for employment and labor force participation using pooled cross-sections of individuals in the CPS. Separate equations have been estimated for white, black, and Hispanic males and females. The samples are limited to those aged 16–24 with high school or less education and who are nonenrolled at the time of the survey. Controls for age, attainment of a high school diploma, and MSA of residence within this sample are included in our regressions, as are a time trend and the MSA unemployment rate in any year.¹⁹ The latter two variables are intended to capture the secular and cyclical trends in employment and participation, controlling for other characteristics of the sample.

The results for employment appear in panel A of Table 4 while those for labor force participation appear in panel B. The results show that cyclical factors clearly influence the employment rates of young

¹⁸One version of the supply-side story might be based on a declining need of young black men to contribute financially to families as the earnings of the women in those families rise.

¹⁹The MSA dummies capture fixed-area effects, so that changes over time reflect within-MSA changes. The dummies include those for nonspecified metropolitan areas, while individuals residing in nonmetropolitan areas constitute the omitted group.

TABLE 3
Characteristics of U.S. Employment and Labor Force over Time

Shares of all employment accounted by	1979	1989	1999/2000
Blue-collar occupation	34.31	27.17	24.59
Manufacturing	22.72	18.36	14.94
Females	41.76	45.20	46.51
Black females	4.46	5.12	6.03

TABLE 4
Employment and Labor Force Participation Equations^a

Race-by-Gender Groups	MSA				R²
	Unemployment	Time Trend	Age	Education	
A. Employment					
Black men	-2.7921 (.1689)	-.0077 (.0005)	.0383 (.0012)	.0590 (.0017)	.13
White men	-2.0392 (.0585)	-.0038 (.0002)	.0254 (.0004)	.0502 (.0006)	.09
Hispanic men	-2.2630 (.1492)	-.0017 (.0004)	.0479 (.0010)	.0028 (.0011)	.11
Black women	-2.4280 (.1514)	.0006 (.0005)	.0183 (.0010)	.0718 (.0016)	.10
White women	-1.4285 (.0676)	.0010 (.0002)	-.0050 (.0005)	.0824 (.0007)	.07
Hispanic women	-1.5669 (.1707)	-.0020 (.0005)	.0141 (.0012)	.0512 (.0013)	.08
B. Labor Force Participation					
Black men	-.4994 (.1456)	-.0071 (.0005)	.0310 (.0010)	.0579 (.0015)	.13
White men	-.4128 (.0432)	-.0030 (.0001)	.0227 (.0003)	.0365 (.0005)	.09
Hispanic men	-.2826 (.1145)	-.0022 (.0003)	.0355 (.0008)	.0058 (.0008)	.10
Black women	-.9421 (.1537)	.0008 (.0005)	.0098 (.0011)	.0788 (.0016)	.09
White women	-.5933 (.0637)	.0014 (.0002)	-.0115 (.0004)	.0761 (.0007)	.06
Hispanic women	-.7547 (.1720)	-.0018 (.0005)	.0054 (.0012)	.0543 (.0013)	.08

^aThe equations also included MSA dummies that are not presented here. Samples include high school graduates or less who are not enrolled in school at the time of the survey. Standard errors appear in parentheses.

black men, with employment rising by nearly 3 percentage points for every 1 percentage point decline in the unemployment rate in the metropolitan area. Somewhat smaller cyclical effects are observed for the other groups of men and especially for most groups of less-skilled women.²⁰ Furthermore, negative effects of unemployment on the labor force participation rates of these groups are smaller, though still significant for all groups.

Most striking in Table 4 are the strong negative secular trends on both employment and labor force participation for all groups of less-educated young men, but especially blacks. The decline in employment and in participation for young black men averages roughly 0.8 of a percentage point per year over the entire time period, or about 17 percentage points over the 21-year period under consideration here. Declines for less-educated young white men are less than half as large, while those for Hispanic men are smaller still. In contrast, the secular trends in employment and labor force participation are positive for young white and black women.

Furthermore, when the full time period is split into separate decades, the same estimated equation generates *much larger secular declines in the employment of young black men in the 1990s than in the 1980s*. In fact, after controlling for the business cycle, the employment rate declines by almost 2 percentage points per year during the latter decade. This explains why the very strong economy of the late 1990s, along with their improvements in educational attainment and their growing concentration in metropolitan areas, generated such modest effects on the overall employment rate of young blacks.²¹

To what extent do observed changes in school enrollment rates of young men or in the structure of jobs and workforce demographics help to account for the negative secular trends in employment and

²⁰The smaller cyclical effects for women might reflect their smaller concentrations in cyclically sensitive industries, such as construction and manufacturing. They could also reflect a tendency of some women to enter the labor market during downturns to offset the lost employment of their spouses (which is known to labor economists as the “added worker” effect).

²¹The coefficients on the time trend in estimated equations for employment were ! .0058 and ! .0178 for young black men in the 1980s and the 1990s, respectively. Comparable coefficients for labor force participation equations were ! .0031 and ! .0159.

participation of young black men? Some evidence on this issue appears in Table 5, where we augment our earlier regressions with measures of characteristics at the MSA level for each year. For the entire 1979–2000 period (in panel A) and also for each of the decades considered separately (panels B and C), we present results from six estimated regression equations. The first contains the school enrollment rate of young black men, the share of all jobs in the area in manufacturing, and the share of employment in the area accounted for by women. In the second we add the share of employment accounted for by black women, while in the third we replace the share of employment in manufacturing with that in blue-collar occupations. The fourth through sixth equations replicate the first three, except that we now use the female and black female employment/population rates in the metropolitan area rather than their shares of employment to capture the possible substitution of women for young black men in employment (see footnote 10).

The results of Table 5 contain several interesting findings. For the overall 1979–2000 period, it is clear that rising school enrollment rates and declining blue-collar employment both contribute somewhat to the declining employment of nonenrolled young black men. The former finding suggests that the quality of those who remain nonenrolled has declined over the period, while the latter indicates that young black men continue to have difficulty finding employment in an economy trending toward white-collar and service occupations.

In contrast, manufacturing employment does not appear to contribute to declining employment or labor force participation over the period (as it has a negative rather than positive estimated effect in most equations). The share of employment accounted for by women has the correct negative sign, but this is generally not true of the female employment/population rate, which raises questions about the exogeneity of the former measure. The generally positive coefficients on the employment rates of black women also do not suggest any direct substitution of women for men in the black community's labor force. Finally, the coefficients on the time trend (in contrast to those of Table 4) indicate that, at best, these factors can account for less than a third of the overall decline in employment of young black men in the 1979–

TABLE 5
Employment and Labor Force Participation: Additional Regression Estimates for Less-Educated Young Black Men^a

	Employed						Labor Force Participation					
	1	2	3	4	5	6	1	2	3	4	5	6
A. 1979–2000												
Enrollment	-.0478 (.0292)	-.0477 (.0292)	-.0490 (.0292)	-.0477 (.0292)	-.0422 (.0299)	-.0417 (.0299)	-.0112 (.0252)	-.0109 (.0252)	-.0132 (.0252)	-.0061 (.0252)	-.0002 (.0258)	-.0012 (.0258)
Manufacturing	-.1180 (.1579)	-.1185 (.1583)	-	-.0310 (.1555)	.0157 (.1578)	-	-.3399 (.1361)	-.3421 (.1365)	-	-.2864 (.1340)	-.2638 (.1360)	-
Blue-collar employment	-	-	.2478 (.1380)	-	-	.3585 (.1307)	-	-	.0118 (.1190)	-	-	.0984 (.1127)
Female employment share	-.6317 (.2151)	-.6288 (.2279)	-.4376 (.2438)	-	-	-	-.2639 (.1855)	-.2490 (.1965)	-.1696 (.2103)	-	-	-
Female employment/population ratio	-	-	-	.0399 (.0664)	-.0418 (.0741)	-.0066 (.0752)	-	-	-	.1862 (.0573)	.1157 (.0639)	.1284 (.0648)
Black female employment share	-	-.0081 (.2149)	-.0247 (.2149)	-	-	-	-	-.0425 (.1853)	-.0107 (.1853)	-	-	-
Black female employment/population ratio	-	-	-	-	.1046 (.0320)	.1020 (.0320)	-	-	-	-	.0746 (.0276)	.0765 (.0276)
MSA unemployment	-2.7809 (.1722)	-2.7814 (.1727)	-2.7024 (.1732)	-2.7674 (.1885)	-2.6771 (.1909)	-2.5412 (.1944)	-.5495 (.1485)	-.5520 (.1489)	-.4871 (.1494)	-.3462 (.1625)	-.2964 (.1646)	-.1994 (.1676)
Time trend	-.0065 (.0008)	-.0065 (.0008)	-.0055 (.0008)	-.0075 (.0008)	-.0076 (.0008)	-.0062 (.0008)	-.0077 (.0007)	-.0077 (.0007)	-.0066 (.0007)	-.0079 (.0007)	-.0080 (.0007)	-.0067 (.0007)
R ²	.1329	.1329	.1330	.1327	.1330	.1332	.1340	.1340	.1338	.1342	.1346	.1346

(table continues)

TABLE 5, continued

	Employed						Labor Force Participation					
	1	2	3	4	5	6	1	2	3	4	5	6
B. 1979–1989												
Enrollment	.0218 (.0510)	.0218 (.0510)	.0273 (.0510)	.0100 (.0512)	.0313 (.0521)	.0421 (.0521)	.0343 (.0423)	.0343 (.0423)	.0347 (.0423)	.0310 (.0425)	.0461 (.0432)	.0512 (.0432)
Manufacturing	.2528 (.2662)	.2623 (.2668)	-	.4379 (.2580)	.4969 (.2602)	-	-.1569 (.2207)	-.1630 (.2212)	-	.0113 (.2139)	.0167 (.2157)	-
Blue-collar employment	-	-	.4543 (.1984)	-	-	.5953 (.1853)	-	-	.2285 (.1644)	-	-	.3642 (.1537)
Female employment share	-1.1065 (.3896)	-1.1793 (.4116)	-.9240 (.4289)	-	-	-	-.9874 (.3230)	-.9408 (.3412)	-.7153 (.3555)	-	-	-
Female employment/population ratio	-	-	-	-.1305 (.1239)	-.2070 (.1346)	-.1633 (.1354)	-	-	-	.0505 (.1027)	-.0061 (.1116)	.0227 (.1122)
Black female employment share	-	.2122 (.3865)	.2224 (.3859)	-	-	-	-	-.1359 (.3204)	-.1029 (.3199)	-	-	-
Black female employment/population ratio	-	-	-	-	.1207 (.0564)	.1157 (.0564)	-	-	-	-	.0715 (.0467)	.0684 (.0467)
MSA unemployment	-2.9297 (.2301)	-2.9066 (.2339)	-2.8204 (.2363)	-3.1787 (.2535)	-3.0529 (.2582)	-2.8903 (.2656)	-.4292 (.1908)	-.4439 (.1939)	-.3485 (.1959)	-.4960 (.2101)	-.4343 (.2141)	-.2693 (.2202)
Time trend	-.0016 (.0020)	-.0014 (.0020)	-.0004 (.0019)	-.0037 (.0018)	-.0038 (.0018)	-.0022 (.0018)	-.0010 (.0016)	-.0011 (.0016)	.0005 (.0016)	-.0034 (.0015)	-.0036 (.0015)	-.0013 (.0015)
R ²	.1368	.1368	.1370	.1365	.1364	.1367	.1327	.1327	.1328	.1323	.1325	.1327

(table continues)

TABLE 5, continued

	Employed						Labor Force Participation					
	1	2	3	4	5	6	1	2	3	4	5	6
C. 1990–2000												
Enrollment	-.0883 (.0388)	-.0943 (.0391)	-.0967 (.0391)	-.0886 (.0388)	-.0893 (.0398)	-.0921 (.0398)	-.0413 (.0354)	-.0495 (.0356)	-.0535 (.0357)	-.0414 (.0354)	-.0366 (.0363)	-.0398 (.0363)
Manufacturing	-.1188 (.2897)	-.1175 (.2897)	-	-.0085 (.2899)	-.0159 (.2996)	-	-.6388 (.2643)	-.6370 (.2643)	-	-.5438 (.2645)	-.5677 (.2732)	-
Blue-collar employment	-	-	.3987 (.2514)	-	-	.5308 (.2492)	-	-	.3056 (.2294)	-	-	.4381 (.2273)
Female employment share	-.7986 (.3320)	-.9695 (.3605)	-.7914 (.3741)	-	-	-	-.6420 (.3029)	-.8732 (.3288)	-.6802 (.3414)	-	-	-
Female employment/population ratio	-	-	-	.1542 (.0935)	.0580 (.1062)	.0885 (.1067)	-	-	-	.1449 (.0853)	.0227 (.0968)	.0652 (.0973)
Black female employment share	-	.3990 (.3281)	.3135 (.3325)	-	-	-	-	.5400 (.2993)	.4768 (.3034)	-	-	-
Black female employment/population ratio	-	-	-	-	.1052 (.0425)	.1026 (.0425)	-	-	-	-	.1080 (.0388)	.1061 (.0388)
MSA unemployment	-2.7330 (.3699)	-2.7398 (.3699)	-2.6966 (.3686)	-2.5569 (.3851)	-2.5161 (.3895)	-2.4457 (.3878)	-.5578 (.3374)	-.5669 (.3374)	-.4663 (.3363)	-.3923 (.3513)	-.3500 (.3551)	-.2038 (.3537)
Time trend	-.0168 (.0020)	-.0171 (.0020)	-.0160 (.0019)	-.0172 (.0020)	-.0180 (.0020)	-.0167 (.0019)	-.0169 (.0018)	-.0173 (.0019)	-.0148 (.0017)	-.0171 (.0018)	-.0178 (.0019)	-.0151 (.0017)
R ²	.1460	.1461	.1462	.1457	.1455	.1459	.1412	.1414	.1411	.1411	.1417	.1416

^aThe equations also included MSA dummies that are not presented here.

2000 period. Furthermore, they account for considerably less of the decline in their labor force participation.

When we consider the determinants of employment and labor force participation of young black men in each decade separately, we find that results differ somewhat between the two time periods. For instance, the decline of manufacturing and the rise of female employment both seem to have had negative effects on the employment of young black men in the 1980s, consistent with earlier results (e.g., Bound and Holzer, 1993; Borjas, 1986). In contrast, rising enrollments appear to have had their most negative effect on employment rates among the nonenrolled in the 1990s.

Only the declining share of blue-collar employment in the economy seems to have had a negative effect on young black men in both periods. But, while our equations have some ability to account for the secular decline in employment and labor force participation in the 1980s (comparing the coefficients on time trends to those reported in footnote 21), they appear to explain very little of what has happened during the 1990s.

Though we do not present the results here, we investigated one more hypothesis: that young black men left the labor force in large numbers because of the long-term decline in their real wages (at least until 1997) that we document in Figure 5. Since we have no direct evidence on the potential wages of the nonemployed, we used two estimates of their wages: (1) predicted wages based on the characteristics of the nonemployed as well as regression coefficients (on age, education, etc.) from those who are employed, and (2) average wages earned by all employed, less-educated young men across metropolitan areas and over time. Neither measure, however, provided consistent evidence that declining real wages were responsible for the declining employment of young black men over this period.²²

²²Details of our estimates are available upon request. Many of our estimates generated the wrong sign and were very sensitive to the inclusion of control variables. Even Juhn's work indicates a much lower ability of declining wages to account for declining labor market activity of less-educated young black men than young white men, and less in the 1990s than the 1980s (Juhn, 2000).

If our metropolitan area characteristics do such a poor job of accounting for the declining employment trends of young black men in the 1990s, what else might contribute to an explanation of those trends? Trends in crime and incarceration are possibilities that often come to mind, but the crime rate has declined considerably over the course of the decade, which alone might suggest a rising employment rate. Many more young men are reentering society with criminal records after a period of incarceration, though this is likely to be more of a factor in accounting for declining employment among those aged 30 and older. If crime and incarceration do help to account for the declining trend in employment of very young black men in the 1990s, perhaps this is because they lead to a growing reluctance of employers to hire any less-educated young black men (Holzer, Raphael, and Stoll, 2002). It is also possible that falling participation in crime has caused more of the young men with the very least skills to appear in our data during this decade (since those engaged in criminal activity are less likely to respond to surveys).

Likewise, the growth of paternity establishment and court orders for child support over the past decade or two could contribute to declining employment of young black men if these orders deter labor force activity by constituting a large “tax” on the earnings of young men. This issue deserves greater study as well.

IV. CONCLUSION

In this paper, we show that employment and labor force participation rates of less-educated young black men indicate a secular decline in work activity during both the 1980s and the 1990s, despite some mild improvements in employment associated with the booming economy of the latter period. Employment trends among blacks were much more negative than those of less-educated white or Hispanic men, and far more negative than those experienced by young black women, whose employment and labor force activity improved dramatically in the 1990s.

Our data suggest that rising enrollment rates of young black men imply some declining quality (from a skills or labor force perspective) among those left behind among the nonenrolled, especially in the 1990s. The declining availability of blue-collar jobs contributes somewhat to falling employment among young black men as well, while the evidence on manufacturing employment and the rising share of females in the workforce is more mixed. Nonetheless, these factors together can account for less than a third of the decline in employment of young black men over the entire two-decade period, and much less than that during the 1990s. Even less of their decline in labor force participation is accounted for by these factors.

Clearly, other changes must have been occurring that contribute to these developments. These might include changes in the nature and enforcement of child support orders as well as the growing rates of incarceration of young black men and the growing proportion who reenter society with criminal records. These issues should remain high on the agenda of researchers and policymakers, as should the employment problems of young black men more broadly.

References

- Abraham, Katherine, John Greenlees, and Brent Moulton. 1998. "Working to Improve the Consumer Price Index." *Journal of Economic Perspectives* 12(1): 27–36.
- Autor, David, and Mark Duggan. 2001. "The Rise in Disability Reciprocity and the Decline in Unemployment." National Bureau of Economic Research Working Paper.
- Bartik, Timothy. 2001. *Jobs for the Poor: Can Labor Demand Policies Help?* New York: Russell Sage Foundation.
- Blank, Rebecca, and Lucie Schmidt. 2001. "Work and Wages." In *The New World of Welfare*, edited by R. Blank and R. Haskins. Washington, DC: Brookings Institution.
- Blau, Francine, and Lawrence Kahn. 1997. "Swimming Upstream: Trends in the Gender Wage Differential in the 1980's." *Journal of Labor Economics* 15(1, Part 1): 1–42.
- Borjas, George. 1986. "The Demographic Determinants of the Demand for Black Labor." In *The Black Youth Employment Crisis*, edited by R. Freeman and H. Holzer. Chicago: University of Chicago Press.
- Boskin, Michael, Ellen Dulberger, Robert Gordon, Zvi Griliches, and Dale Jorgenson. 1998. "Consumer Prices, the Consumer Price Index, and the Cost of Living." *Journal of Economic Perspectives* 12(1): 3–26.
- Bound, John, and Richard Freeman. 1992. "What Went Wrong? The Erosion of Relative Earnings and Employment among Young Black Men in the 1980's." *Quarterly Journal of Economics* 107(1): 201–232.
- Bound, John, and Harry Holzer. 1993. "Industrial Structure, Skill Levels, and the Labor Market for White and Black Males." *Review of Economics and Statistics* 75(3): 387–396.
- Bound, John, and Harry Holzer. 2000. "Demand Shifts, Population Adjustments, and Labor Market Outcomes during the 1980's." *Journal of Labor Economics* 18(1): 20–54.
- Cherry, Robert, and William Rodgers. 2000. *Prosperity for All? The Economic Boom and African Americans*. New York: Russell Sage Foundation.
- Clark, Kim, and Lawrence Summers. 1981. "Demographic Variation in Cyclical Employment Effects." *Journal of Human Resources* 18: 61–79.
- Clark, Kim, and Lawrence Summers. 1982. "The Dynamics of Youth Unemployment." In *The Youth Labor Market Problem: Its Nature, Causes and Consequences*, edited by R. Freeman and D. Wise. Chicago: University of Chicago Press.
- Cogan, John. 1982. "The Decline in Black Teenage Employment: 1950–70." *American Economic Review* 72(4): 621–638.
- Cutler, David, and Edward Glaeser. 1997. "Are Ghettos Good or Bad?" *Quarterly Journal of Economics* 112(3): 827–872.

- Ellwood, David. 2001. "The Sputtering Labor Force of the 21st Century: Can Social Policy Help?" National Bureau of Economic Research Working Paper.
- Fairlie, Robert, and William Sundstrom. 1999. "The Emergence, Persistence and Recent Widening of the Racial Unemployment Gap." *Industrial and Labor Relations Review* 52(2): 252–270.
- Flinn, Christopher, and James Heckman. 1983. "Are Unemployment and Out of the Labor Force Behaviorally Distinct Labor Force States?" *Journal of Labor Economics* 1(1): 28–42.
- Freeman, Richard. 1991. "The Earnings and Employment of Disadvantaged Young Men over the Business Cycle." In *The Urban Underclass*, edited by C. Jencks and P. Peterson. Washington, DC: Brookings Institution.
- Freeman, Richard. 1992. "Crime and the Employment of Disadvantaged Youth." In *Urban Labor Markets and Job Opportunities*, edited by G. Peterson and W. Vroman. Washington, DC: Urban Institute Press.
- Freeman, Richard, and Harry Holzer. 1986. *The Black Youth Employment Crisis*. Chicago: University of Chicago Press.
- Freeman, Richard, and William Rodgers. 2000. "Area Economic Conditions and the Labor-Market Outcomes of Young Men in the 1990's Expansion." In *Prosperity for All?*, edited by R. Cherry and W. Rodgers. New York: Russell Sage Foundation.
- Hines, James, Hilary Hoynes, and Alan Krueger. 2001. "Another Look at Whether a Rising Tide Lifts All Boats." National Bureau of Economic Research Working Paper.
- Holzer, Harry. 1994. "Black Employment Problems: New Evidence, Old Questions." *Journal of Policy Analysis and Management* 13(3): 699–722.
- Holzer, Harry. 1996. *What Employers Want: Job Prospects for Less-Educated Workers*. New York: Russell Sage Foundation.
- Holzer, Harry, and Keith Ihlanfeldt. 1996. "Spatial Factors and the Employment of Blacks at the Firm Level." *New England Economic Review*, May/June: 36–46.
- Holzer, Harry, and Keith Ihlanfeldt. 1998. "Customer Discrimination and the Employment Outcomes for Minority Workers." *Quarterly Journal of Economics* 113(3): 835–868.
- Holzer, Harry, Steven Raphael, and Michael Stoll. 2002. "Will Employers Hire Ex-Offenders? Employer Preferences, Background Checks, and Their Determinants." Discussion Paper 1243-02, Institute for Research on Poverty, University of Wisconsin–Madison.
- Hoynes, Hilary. 2000. "The Employment, Earnings, and Income of Less-Skilled Workers over the Business Cycle." In *Finding Jobs: Work and Welfare Reform*, edited by D. Card and R. Blank. New York: Russell Sage Foundation.
- Ihlanfeldt, Keith, and David Sjoquist. 1990. "Job Accessibility and Racial Differences in Youth Employment Rates." *American Economic Review* 80(2): 267–276.

- Jencks, Christopher, and Meredith Phillips. 1998. *The Black-White Test Score Gap*. Washington, DC: Brookings Institution.
- Juhn, Chinhui. 1992. "Decline of Male Labor Market Participation: The Role of Declining Market Opportunities." *Quarterly Journal of Economics* 107(1): 79–122.
- Juhn, Chinhui. 2000. "Black-White Employment Differential in a Tight Labor Market." In *Prosperity for All?*, edited by R. Cherry and W. Rodgers. New York: Russell Sage Foundation.
- Kasarda, John. 1995. "Industrial Restructuring and the Changing Location of Jobs." In *State of the Union*, Volume 1, edited by R. Farley. New York: Russell Sage Foundation.
- Lerman, Robert, Laudan Aron, and Stephanie Riegg. 2000. "Youth in 2010." Washington, DC: Urban Institute.
- Meyer, Bruce, and Daniel Rosenbaum. 2001. "Welfare, the Earned Income Tax Credit, and the Labor Supply of Single Mothers." *Quarterly Journal of Economics* 116(3): 1063–1114.
- Neal, Derek, and William Johnson. 1996. "The Role of Pre-Market Factors in Black-White Wage Differences." *Journal of Political Economy* 104(5): 869–895.
- Western, Bruce, and Becky Pettit. 2000. "Incarceration and Racial Inequality in Men's Employment." *Industrial and Labor Relations Review* 54(1): 3–16.
- Wilson, William. 1987. *The Truly Disadvantaged*. Chicago: University of Chicago Press.